



## Eugene City Council

101 W 10th Ave., Suite 203  
Eugene, OR 97401  
541-682-5010 • 541-682-5414 Fax  
[www.eugene-or.gov](http://www.eugene-or.gov)

# EUGENE CITY COUNCIL AGENDA

November 27, 2023

## 5:30 p.m. CITY COUNCIL WORK SESSION

City Council work sessions will be in hybrid format using virtual and in-person meeting technology. Information about online or other options for access and participation will be available at <https://www.eugene-or.gov/3360/Webcasts-and-Meeting-Materials>

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### Meeting of November 27, 2023; Her Honor Mayor Lucy Vinis Presiding

#### Councilors

Randy Groves, President  
Lyndsie Leech  
Jennifer Yeh  
Mike Clark

Matt Keating, Vice President  
Emily Semple  
Alan Zelenka  
Greg Evans

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## 5:30 p.m. CITY COUNCIL WORK SESSION

1. **WORK SESSION: Intergovernmental Relations -2024 Legislative Priorities**
2. **WORK SESSION: City Manager Updates**

The Eugene City Council welcomes your interest in these agenda items. This meeting location is wheelchair-accessible. For the hearing impaired, an interpreter can be provided with 48 hours' notice prior to the meeting. Spanish-language interpretation will also be provided with 48 hours' notice. To arrange for these services, contact the receptionist at 541-682-5010. City Council meetings are telecast live on Metro Television, Comcast channel 21, and rebroadcast later in the week.

El consejo de la Ciudad de Eugene agradece su interés en estos asuntos de la agenda. El lugar de la reunión tiene acceso para sillas de ruedas. Se puede proveer a un intérprete para las personas con discapacidad auditiva si avisa con 48 horas de anticipación. También se puede proveer interpretación para español si avisa con 48 horas de anticipación. Para reservar estos servicios llame al 541-682-5010. Las reuniones del consejo de la ciudad se transmiten en vivo por Metro Television, Canal 21 de Comcast y son retransmitidas durante la semana.

For more information, contact the Council Coordinator at 541-682-5010,  
or visit us online at [www.eugene-or.gov](http://www.eugene-or.gov).

# EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



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## Work Session: Intergovernmental Relations -2024 Legislative Priorities

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Meeting Date: November 27, 2023  
Department: Central Services  
[www.eugene-or.gov](http://www.eugene-or.gov)

Agenda Item Number: 1  
Staff Contact: Ethan Nelson  
Contact Telephone Number: 541-682-5245

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### ISSUE STATEMENT

This work session will provide the City Council an overview of the *2024 Eugene State and Federal Policy* document (Attachment A) and the *2024 Eugene State Priorities* document (Attachment B). The current versions were recommended for adoption by the Intergovernmental Relations (IGR) Committee on November 8, 2023 and this work session is the opportunity for City Council to take action on the two documents. Council action provides the necessary direction for City staff and elected officials advocating to the state legislature, Oregon Governor and administrative agencies, and at the federal Congressional and administrative level.

### BACKGROUND

In October 2023, the City Council passed *Resolution 5387* (Attachment C) that adopted revised IGR Committee Operating Agreements. The IGR Committee Operating Agreements provide direction on how the City of Eugene sets state and federal policy priorities and directs City resources on high priority items to be reviewed and approved by the Council's IGR Committee.

Current IGR Committee Members include Councilors Evans, Groves, and Yeh. Mayor Vinis regularly attends IGR Committee meetings as a non-voting member. The IGR Committee meets regularly, generally on a monthly basis, with the ability to hold special meetings during the legislative session. IGR Committee meetings are posted on the City's website and open to the public via Zoom. More information on the IGR Committee and testimony provided on priority bills can be found at the IGR Program webpage: <https://www.eugene-or.gov/368/Intergovernmental-Relations>

### *2024 Preparation*

In preparation for the 2024 Oregon Assembly (February 5-March 10, 2024), staff from across the organization contributed to the updated *Eugene State and Federal Legislative Policy* document, which serves as the policy framework for the City's position on the expected types of bills that may surface during the upcoming short session. The update reflects a culmination of technical expertise in specific areas, staff experience implementing City Code and Rules, and as members of statewide and national professional associations. It also includes updated language related to Measure 110 that the City Council gave direction on at the November 8, 2023 Council Work Session.

November 27, 2023 Work Session – Item 1

The *2024 Eugene State Priorities* document outlines the proactive policy or funding items which the City will advocate for in advance of and during the 2024 Legislative Session. On November 8, 2023 the IGR Committee approved both documents and sent these to City Council for review and discussion with the recommendation to approve for the 2024 Session.

## **RELATED CITY POLICIES**

City of Eugene [Strategic Plan 2023-2026](#) - The IGR Priorities and Policy documents advances the strategic priority of addressing *Urgent Community Needs*. The recommended Priorities are aligned with the current focal areas of unhoused response, community safety, and housing affordability.

## **PREVIOUS COUNCIL DIRECTION**

### [November 22, 2021 City Council Work Session](#)

City Council passed the motion, *“Adopt the 2022 City of Eugene-State and Federal Legislative Policy and the 2022 Oregon Priorities. Provide full Council with weekly written reports during the session, and a process for bringing up concerns from non-IGR Council Members and minority opinions. Add as policy, support keeping the Eugene Emeralds in Eugene.”* (7-0 vote)

### [October 19, 2022 City Council Work Session](#)

City Council adopted the *2023 Eugene State and Federal Policy Document* and the *2023 Eugene State Priorities Document* and directed staff to return with updates on key items. (5-1 vote)

### [December 12, 2022 City Council Work Session](#)

City Council adopted an updated 2023 Eugene State and Federal Policy Document and the 2023 Eugene State Priorities Document based on changes adopted by the IGR Committee at the request of Council from October 19, 2022. (6-0 vote)

### [September 27, 2023 City Council Work Session](#)

City Council adopted updates to the IGR Operating Agreements and directed they be added to a resolution and placed on the future consent calendar agenda. (6-2 vote)

### [October 23, 2023 City Council Meeting](#)

City Council adopted Resolution 5381, updating the City Council Operating Agreements and incorporating the revised IGR Operating Agreements. (8-0 vote)

## **COUNCIL OPTIONS**

The City Council could adopt the recommendations as put forth by IGR committee, City Council could amend the recommendations, or City Council could take no action.

## **CITY MANAGER’S RECOMMENDATION**

City Manager recommends adopting the *2024 Eugene State and Federal Policies* document

(Attachment A) and the *2024 Eugene State Priorities* document (Attachment B) as approved by the IGR Committee.

**POSSIBLE MOTIONS**

1. Move to adopt the recommended changes to the *2024 Eugene State and Federal Policies* document and the *2024 Eugene State Priorities* document as approved by the IGR Committee in attachment A and B

OR

2. Move to amend the *2024 Eugene State and Federal Policies* document.

OR

3. Move to amend the *2024 Eugene State Priorities* document.

**ATTACHMENTS**

- A. 2024 Eugene State and Federal Legislative Policy Document-IGR Approved
- B. 2024 Eugene State Priorities Document-IGR Approved
- C. Resolution 5387

**FOR MORE INFORMATION**

Staff Contact: Ethan Nelson, Intergovernmental Relations Manager  
Telephone: 541-682-5245  
Staff E-Mail: [enelson@eugene-or.gov](mailto:enelson@eugene-or.gov)  
IGR Webpage: <https://www.eugene-or.gov/368/Intergovernmental-Relations>



## 2024 State and Federal Legislative Policy

*IGR Approved 11/8/23*

### **Support Housing Opportunities and Financial Stability for Eugene Residents and Addressing the Homelessness Crisis.**

1. Eugene supports the preservation and expansion of programs and tools to fund the development, preservation, and protections of housing affordable to low-income persons.
2. Eugene supports the preservation and expansion of funding for human services, emergency housing assistance, and other programs to meet the needs of homeless persons and those at risk of homelessness.
3. Eugene supports the preservation and expansion of land use and community planning tools that enable the development of affordable housing.
4. Eugene supports the preservation and expansion of tools to support financial stability, savings, and asset development for low-income persons.
5. Eugene supports the establishment of stronger linkages between the housing, land use, education, and health systems at the state level to expand housing opportunities. Eugene also supports additional opportunities for state/local coordination and collaboration.
6. Eugene supports increased state funding for addiction treatment and recovery, including sobering and detox, in order to increase Eugene community members access to wrap around services and continuity of care as they transition from homeless to stably housed.
7. Eugene supports state funding for mental health outreach, services, and treatment designed to transition persistently homeless individuals with mental health conditions to housing and treatment.
8. Eugene supports state funding for publicly operated emergency shelters and permanent supportive housing investments designed to transition homeless individuals and families into stable housing situations.
9. Eugene supports efforts to ensure Oregon residents do not experience discrimination in housing and may access appropriate information and complaint systems.
10. Eugene supports legislation that increases the stability of renter households and maintains appropriate protections for landlord-tenant relations.
11. Eugene supports state funding that improves energy efficiency in housing, reducing the energy burden and overall cost of housing.
12. The City of Eugene supports an increased level of investment from the state to address the systemic challenges within the mental and behavioral health systems, and an expansion of eligible entities receiving state funding for mental health and crisis support services.
13. Eugene supports state direct funding to cities to address the unhoused crisis, including financial support for: acquisition and rehabilitation for emergency shelter and safe sleep sites, operations for emergency shelter and safe sleep sites, sanitary services, debris removal from abandoned camps, support services for individuals and families experiencing homelessness, including housing navigation, medical, behavioral health, and mental health care, resource enhancement for cities and non-profit partners for houseless service provision, culturally appropriate programs that stabilize individuals and families

## 2024 City of Eugene State and Federal Legislative Policies

through food assistance, supportive service information and referrals, and support for community engagement and education

**Securing Local Finance Options**

1. Proposals to restructure or change the state's tax and revenue system must allow local government's continued authority to finance the level of services needed by their residents.
2. City governments are the most practical and effective providers of urban municipal services, and state or county tax policies should avoid raising revenues for duplication of city services by other jurisdictions.
3. Eugene opposes the levying of property taxes by the state to fund services that are deemed the responsibility of the state.
4. Eugene supports the ability to maintain local flexibility over revenue systems, retain local apportionment of revenue from state gas, liquor, beer and wine taxes, marijuana taxes and other state-imposed taxes and fees, and the preservation and enhancement of state shared revenues.
5. Eugene opposes the granting of new exemptions, deferrals, or forgiveness of property taxes by the Legislature without reimbursement of the revenue forgone by cities.
6. Eugene supports the repeal of local government preemptions created by state or federal agencies or legislation and opposes federal or state pre-emption of local taxation authority.
7. Eugene opposes subsidizing through taxes, services, or changes to revenue sharing formulas those businesses or households in unincorporated areas.
8. Eugene supports maintaining current tax and fee authority regarding System Development Charges (SDCs) and Urban Renewal Districts.

**General Government**

1. Eugene supports the exemption from disclosure of attorney-client privileged records under the Public Records Law.
2. Eugene opposes changes in state public records laws that place undue financial burden on municipalities to comply or restrict a municipality's ability to represent its interest throughout an appeal process.

**Economic Development**

1. Eugene will look for opportunities to strengthen and fund the local entrepreneurial ecosystem.
2. Support local authority to develop infrastructure that provides new economic development opportunities, especially in the area of emerging technology industries. Eugene supports the inclusion of high-speed broadband telecommunications network funding in state-funded infrastructure projects.
3. Eugene supports bioscience as a primary economic driver and supports funding for physical spaces and programs to connect the University of Oregon's Knight Campus to existing and future bioscience firms.
4. Eugene supports the Cultural Arts sector as a primary economic driver.
5. Eugene supports the existing ability of cities and municipal utilities to own, operate, construct and provide telecommunications services, including high-speed broadband.
6. Eugene supports keeping the Eugene Emeralds in Eugene.

## 2024 City of Eugene State and Federal Legislative Policies

**Land Use**

1. Eugene opposes state or federal legislative or regulatory pre-emption of local land use laws and authorities.
2. To the extent the legislature establishes mandates that require Eugene to take certain actions, Eugene supports legislation that provides clarity, and incorporates flexibility to the extent possible. Eugene also supports timely and efficient state technical support and funding to provide assistance in implementation of such mandates.
3. Eugene supports legislation that streamlines the Urban Growth Boundary expansion and the Urban Reserves establishment processes, providing clarity, and incorporating flexibility to the extent possible. In addition, Eugene supports allowing the adoption of Rural Reserves outside of the Eugene Metro area.
4. Eugene supports the removal of regulatory barriers to housing affordability, availability, and diversity and to mixed-use development without sacrificing local control.
5. Eugene supports actions that incentivize multi-family and mixed-use development along transit corridors.
6. Eugene seeks appropriate funding from the Legislature to Cities to implement new Legislation or Agency Regulatory Action related to climate and land-use mandates.
7. Eugene opposes legislation that eliminates or weakens existing methods of annexation.
8. Eugene supports legislation that creates incentives for annexation.

**Information Technology, Telecommunications, and Municipal Right of Way (ROW)****Authority.**

1. Eugene broadly defines telecommunications activities, services, and facilities to include wireless and wireline voice (including VOIP-voice over internet protocol), data, and video, including cable system communications, and high-speed broadband services such as IPTV (Internet Protocol TV), OTT (Over the Top Programming), and Internet Access.
2. Eugene supports City Ordinance 20083 authority and responsibility to manage the public rights of way (ROW), especially for issuing permits for installations and city pole use contracts for wireless facilities.
3. Eugene supports the City Ordinance 20083 authority to determine and collect fair and reasonable compensation, including in-kind services, for use of public infrastructure and public rights of way.
4. Eugene supports the existing ability of cities and municipal utilities to own, operate, construct and provide telecommunications services, including high-speed broadband.
5. Eugene supports the 2015 net neutrality provisions and opposes actions that would decrease open access to the internet through tiered pricing structures or other strategies.
6. Eugene supports improvements and funding for ensuring effective cyber-security systems and IT modernization at state and local government levels.
7. Eugene supports the preservation and expansion of funding for affordable and accessible broadband services.

**Public Safety**

*Includes Fire/EMS, Courts, Law Enforcement, and Prosecution.*

1. Eugene opposes efforts to increase supervisor representation.
2. Eugene supports the narrow use of polygraph testing for pre-employment screening for sworn police officials.

## 2024 City of Eugene State and Federal Legislative Policies

3. Eugene supports increased funding and training for Special Teams to include Urban Search and Rescue (USAR).
4. Eugene opposes efforts to remove fire department authority to provide input concerning fire department access and water supply on proposed development projects, and to administer all provisions of the Fire Code for maintenance of the built environment.
5. Eugene supports enhancing the effectiveness of the state's emergency communications system through an increase in the 9-1-1 tax.
6. Eugene supports afterschool funding for youth that contributes to the prevention and reduction of juvenile crime, including early childhood literacy programs, such as the Imagination Library program.
7. Eugene supports funding for state-wide Teen Courts or Peer Courts that provide early intervention into first time juvenile offenders, reducing recidivism.
8. Eugene supports state and federal funding for local government public safety emergency operations, disaster preparedness, and capital facilities.
9. Eugene supports state and federal funding and policy support for local government community justice style programs.
10. Eugene supports state-wide efforts that increase police accountability through application of consistent professional standards, implementation of 21<sup>st</sup> Century Policing-including the reduction of use of force and increased use of de-escalation techniques, and transparency of disciplinary actions.
11. Eugene supports funding to neighborhoods or areas susceptible to wildland fire, commonly known as the Wildland Urban Interface (WUI), through prevention, education, mitigation efforts such as but not limited to fuels reduction and building codes.
12. The City of Eugene supports statute changes and new programs that reduce time needed to transfer incarcerated defendants who lack fitness to proceed to the Oregon State Hospital but do not negatively impact the law enforcement, the City of Eugene Criminal Justice System or the welfare of the Eugene community.
13. Eugene supports efforts to reform Ballot Measure 110.

**Transportation**

1. Eugene opposes federal or state pre-emption of local permitting and trip fee collection authority of Transportation Network Companies (TNCs) and/or Mobile Service Providers (MSPs).
2. Eugene supports policy that ensures the greatest possible flexibility for the use of funds to meet local needs, and that grant priority funding for projects when a local match is available
3. Eugene supports local option transportation system funding alternatives, including local option fuel taxes and local transportation system maintenance fees.
4. Eugene will continue to seek right of way and construction funding for the Beltline Hwy Project from River Road to Coburg Road
5. Eugene supports funding opportunities to address safety on local and state roadways.
6. Eugene supports legislation that allows broader use of fixed automated speed enforcement cameras.
7. Eugene supports state funding for intercity rail service, and more frequent and more reliable, higher-speed, customer-friendly passenger rail between Eugene and Portland.
8. Eugene supports additional planning and construction funds for local communities to establish railroad quiet zones, improve safety at grade crossings, upgrade rail beds and acquire rights-of-way to facilitate "passing" areas for passenger trains and freight trains.



**Environment and Natural Resources**

1. Eugene supports measures that protect or improve surface water and groundwater quality, including potential drinking water sources.
2. Eugene supports funding, programs, and land use planning tools that protect native ecosystems, preserve intact habitats for migratory species, and protect against invasive species.
3. Eugene supports continuation of funding for the implementation of place-based water resources planning projects by the Oregon Water Resources Board and its implementing partners.
4. Eugene supports appropriate limitations on fill and/or removal of wetlands.
5. Eugene supports funding for constructing, maintaining, evaluating and renovating “green” stormwater infrastructure such as bioswales, green roofs and porous pavement.
6. Eugene supports a science-based approach to waterway and wetland protections under the federal Clean Water Act and related state statutes.
7. Eugene supports practical exclusions from regulation under the federal Clean Water Act and any related state statutes for constructed green infrastructure stormwater management facilities.
8. Eugene supports fair and equitable water quality permit fees and accountability for demonstrating progress toward meeting commitments made by regulatory agencies collecting the fees.
9. Eugene supports initiatives that assist designated management agencies in meeting their TMDL obligations related to temperature, bacteria, turbidity, and mercury.
10. Eugene supports measures that facilitate economical and environmentally sound practices for managing wastewater and stormwater infrastructure, including maintaining minimum flows to protect infrastructure and reduce the risk of corrosive gas formation.
11. Eugene supports funding and programs to implement measures identified in the regional Natural Hazards Mitigation Plan such as street tree planting programs, enhanced fuels reduction programs, restoration of riparian systems and other efforts to reduce the impact of flood, fires, landslides, and extreme storm events.
12. Eugene supports a statewide prescription drug ‘take-back’ program.

**Climate Recovery**

1. Eugene supports state and federal measures to place a price on carbon emissions through mechanisms such as a carbon tax/fee or a cap and trade program.
2. Eugene supports all implementation aspects of Department of Environmental Quality's 2050 Vision for Materials Management.
3. Eugene supports state funding for electric vehicles and small electric vehicles, electric vehicle infrastructure, fleet incentives, and electric vehicle education programs.
4. Eugene supports state funding for walking, biking and transit infrastructure projects.
5. Eugene supports funding that improves public transportation efficiency.
6. Eugene supports legislation that improves energy efficiency in the Oregon Building Code in alignment with Executive Order 17-20.
7. Eugene supports legislation that calls for Extended Producer Responsibility, in an effort to reduce lifecycle greenhouse gas emissions, and “Right to Repair” legislation, which requires manufacturers to share information necessary for repairs.

## 2024 City of Eugene State and Federal Legislative Policies

8. Eugene supports legislation that allows for changes to the Oregon Building Code to allow for greater use of reused materials in building construction and incentives for adaptive reuse of existing buildings.
9. Eugene supports local government's ability to adopt the OR State Reach Code as the base energy efficiency code for local construction.

**Public Health & Wellness**

1. Eugene supports Oregon initiatives that connect youth and families to nature, such as Outdoor School and Oregon's Children's Outdoor Bill of Rights.
2. Eugene supports initiatives that promote active, healthy lifestyles through Park and Recreation services.

**Equity and Inclusion**

1. Eugene supports initiatives that affirm the promotion of rights included in the International Declaration of Human Rights.
2. Eugene supports legislation that condemns all forms of hate, xenophobia, racism, white supremacy, Anti-Semitism, Islamophobia, homophobia, transphobia, ableism, sexism and other forms of bigotry. This includes timely condemnation of actions against certain groups in relation to specific events (i.e. discrimination against Asians and Asian-Americans in connection to the origins of COVID-19).
3. Eugene supports legislation that protects refugees, regardless of citizenship status.
4. Eugene supports legislation that affirm the City of Eugene's practices of not collecting or maintaining information about the political, religious or social views, associations or activities of any individual, group, association, organization, corporation, business or partnership unless such information directly relates to an investigation of criminal activities.
5. Eugene supports legislation that recognizes and celebrates the heritage of the Kalapuya people as original caretakers of the land in which Eugene is located.
6. Eugene supports legislation that includes consideration of equity in the distribution of public resources aimed at removing barriers or correcting historic inequities towards marginalized groups.
7. Eugene supports state and federal legislation that expands protections for people based on source of income, familial status, sexual orientation, and gender identity; regardless of citizenship status.



IGR Approval 11/8/23

# 2024 Eugene State Priorities

The City of Eugene top priorities advance the City Council's vision and goals of Safe Community for Community Wellbeing; Sustainable and Accountable Development; Accessible and Thriving Culture, Parks and Recreation; Equitable, Effective, Accountable Municipal Government; and Fair, Stable and Adequate Financial Resources.

## 1. Secure one-time funding to provide community response due to PeaceHealth University District closure.

The City seeks funding for two specific efforts, the first is one-time 'bridge' funding to address the unbudgeted financial requirements for Eugene/Springfield Fire to increase Emergency Response services. The second is one-time funding to pilot innovative programs that can provide longer term remedies to the decrease in local emergency services. These two concepts are being developed in cooperation with Rep Nathanson, and in partnership with local governments and health care providers.

## 2. Long term direct funding to cities for unhoused emergency response.

Eugene seeks direct funding to cities from the State of Oregon to address the unhoused crisis, specifically, Eugene requests \$4-5.25M for the remainder of the 23'-25' biennium. State funding will provide financial support for: acquisition and rehabilitation for emergency shelter and safe sleep sites, operations for emergency shelter and safe sleep sites, sanitary services, debris removal from abandoned camps, support services for individuals and families experiencing homelessness, including housing navigation, medical, behavioral health, and mental health care, resource enhancement for cities and non-profit partners for houseless service provision, culturally appropriate programs that stabilize individuals and families through food assistance, supportive service information and referrals, and support for community engagement and education

## 3. Seek Funding for Priority Project(s)

- a. [Crow Road Infrastructure](#). Requesting \$3.5M to extend infrastructure to serve housing production.
- b. [Clear Lake Road Infrastructure](#). Requesting \$8.5M for Phase One to extend infrastructure to serve economic development, housing, future recreation, and future fire station needs.

## 4. Support increased state investment in mental health and behavioral health systems.

The City of Eugene supports an increased level of investment from the state to address the systemic challenges within the mental and behavioral health systems, and an expansion of eligible entities receiving state funding for mental health and crisis support services. Specifically, Lane County's Crisis Stabilization Center.



**COUNCIL RESOLUTION NO. 5387**

**A RESOLUTION AMENDING EUGENE CITY COUNCIL  
OPERATING AGREEMENTS AND REPEALING  
RESOLUTION NO. 5381.**

**PASSED: 8:0**

**REJECTED:**

**OPPOSED:**

**ABSENT:**

**CONSIDERED: October 23, 2023**



**RESOLUTION NO. 5387****A RESOLUTION AMENDING EUGENE CITY COUNCIL OPERATING AGREEMENTS AND REPEALING RESOLUTION NO. 5381.****The City Council of the City of Eugene finds that:**

**A.** Section 2.007 of the Eugene Code (EC), 1971, contains provisions regarding Council meetings and provides that the Council shall adopt Council groundrules.

**B.** In accordance with EC 2.007, on April 12, 1999, the Council adopted as its groundrules the Eugene City Council Operating Agreements (“Operating Agreements”) by Resolution No. 4588. Council has subsequently amended the Operating Agreements several times, most recently by Resolution No. 5381 on September 11, 2023.

**C.** On September 27, 2023, the Council discussed additional proposed amendments to the Operating Agreements. The Operating Agreements attached as Exhibit A to this Resolution include revisions to sections 1.06 (Public Hearings) and 2.01 (Contact the City Manager), as well as the following changes to the City Council Committee on Intergovernmental Relations Operating Agreements incorporated into the City Council Operating Agreements by Resolution No. 5381 (IGR Agreements): amendments to sections 1 (Purpose of Council Committee on Intergovernmental Relations), 8 (Process for Sessions of the Oregon Legislature), 9 (Process for Introducing Legislation), 10 (Process for Review and Prioritization of Legislation), 11 (Voting on Bills), and 14 (Grants and Funding Applications); renumbering of sections 12, 13, 14, and 15 as 13, 14, 15, and 16; creation of a new section 12 (Communicating with City Council); and attachment of Resolution No. 5081 as Attachment A to the IGR Agreements.

**NOW, THEREFORE,**

**BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF EUGENE, a Municipal Corporation of the State of Oregon, as follows:**

**Section 1.** Pursuant to Section 1.007 of the Eugene Code, 1971, and based on the above findings, the Eugene City Council Operating Agreements are amended and adopted as set forth in Exhibit A to this Resolution.

**Section 2.** Resolution No. 5381 and the Operating Agreements adopted by that Resolution are repealed as of the effective date of this Resolution.

**The foregoing Resolution adopted the 23rd day of October, 2023.**

  
 \_\_\_\_\_  
 City Recorder

**EUGENE CITY COUNCIL OPERATING AGREEMENTS**  
**RESOLUTION NUMBER 5387**  
**ADOPTED OCTOBER 23, 2023**

## **INTRODUCTION**

The Municipal Charter of the City of Eugene (Charter) and Eugene City Code, 1971 (E.C.), as well as the Oregon Revised Statutes (ORS) law govern many meeting requirements and actions of the Council. The Eugene Charter, Chapter 2 of the Eugene City Code, and various sections of ORS 192 and 244 are primary sources of these meeting and other operating requirements.

## **1. MEETING REQUIREMENTS**

### **1.01 Time of Meetings**

Regular meetings of the Eugene City Council (the Council) shall be on the second and fourth Mondays of each month. These meetings shall begin at 7:30 p.m. and shall end at 10 p.m., or when the agenda item considered by the Council at 10 p.m. is concluded. If those days are on a legal or religious holiday, the Council may schedule the meeting for the day immediately following.

### **1.02 Work Sessions**

The Council may meet in work sessions beginning at 5:30 p.m. prior to its regular Monday meetings. Other work sessions may be held on the second, third, fourth, and fifth Wednesdays of the month. These work sessions shall start at noon and generally last for a maximum of 90 minutes. Additional work sessions will be scheduled on the third Monday of the month, as needed, following or in lieu of a public hearing. Except for extraordinary circumstances, the total time for presentations by staff and/or others on a single agenda item shall be no more than 15 minutes.

### **1.03 Location of Meetings**

Eugene City Council meetings shall be held within the jurisdictional boundaries of the City. Training sessions may be held outside the City limits, if no deliberations toward a decision are made. Inter-jurisdictional meetings may be held outside City limits, but should be as close to Eugene as practical. No City Council meeting shall be held at any place where discrimination on the basis of an individual's race, religion, color, sex, national origin, ethnicity, marital status, familial status, age, sexual orientation, source of income or disability, is practiced. For this purpose, meetings do not include visitations or attendance at any national, regional, or state association to which the councilor belongs.

### **1.04 Notice of Meetings, Special Meetings, Emergency Meetings**

Advance notice of at least 24 hours shall be provided for all meetings. Notice shall include written notice to all news media which requested notice. In the case of emergency or when a state of emergency has been declared, notice appropriate to the circumstances shall be provided and reasons justifying the lack of 24-hour notice shall be included in the minutes of such meeting. As per both the Eugene Charter, Section 9, and Eugene Code, Section 2.007 (2), the Mayor or three of the members of the Council, may call a special meeting of the Council in manner provided in E.C. 2.007 (3).

**1.05 Public Forum**

A public comment period generally shall be the fourth item of every regular meeting of the Eugene City Council, following Committee Reports and Items of Interest, Priority Goal Actions, and Consent Calendar 1. By council majority vote, time-sensitive issues may be moved up in the agenda order.

Persons wishing to speak must sign up to do so not later than five minutes after the meeting has been opened by the Mayor or presiding officer. The Mayor or presiding officer shall inform the audience of the requirement to sign up to speak not later than five minutes after the meeting has been called to order.

Members of the public may speak about any topic during the Public Forum, except as provided below. If a member of the public wishes to speak on an item that is scheduled for a public hearing at that same meeting, the speaker shall wait until that public hearing. The Public Forum cannot be used to testify about an item that is not a public matter or which has already been heard by a Hearings Official, or to provide or gather additional testimony or information on a quasi-judicial matter after the official record has been closed.

Speakers at the Public Forum will be limited to two-and-a-half minutes and the Public Forum will be limited to 90 minutes total. Request-to-Speak forms will be shuffled so that speakers are called in random order. No persons will be allowed to submit a "Request to Speak" form more than 30 minutes prior to the start of the meeting.

At the end of the Public Forum each member of the Council has the opportunity to respond to comments made during the Public Forum. The time allocated to each member of the Council for such responses shall be up to three minutes.

**1.06 Public Hearings**

Public hearings shall generally be held on the third Monday of the month, except for those months during which a Council break occurs and shall be held for all ordinances except under the terms delineated in E.C. 2.007(4). Hearings may be scheduled on other items and presentations from standing advisory bodies to the Council may be scheduled at the discretion of the Mayor and the City Manager.

Persons wishing to speak shall submit a "Request to Speak" form not later than five minutes after the commencement of the meeting at which the person wishes to speak. The Mayor or presiding officer shall inform the audience of this requirement to sign up prior to the commencement of a public hearing. In general, speakers will be limited to two-and-a-half minutes and called in a random order. Eugene Code 2.015(7) notwithstanding, councilors may ask clarifying or follow-up questions of individuals providing testimony after that individual has completed his/her testimony. Questions posed by City Councilors should be to provide clarification or additional information on testimony provided. Questions should not be used as an attempt to lengthen or expand the testimony of the individual. Councilors shall be expected to use restraint and be considerate of the meeting time of the Council when exercising this option. The Mayor or presiding officer may intervene if a councilor is violating the spirit of this guideline. At the end of the Public Hearing, each member of the Council has the opportunity to comment on or discuss

testimony given during the Public Hearing.

### **1.07 Executive Session**

All meetings of the Council shall be held in open session, except those meetings that may be closed for purposes specified in the Oregon Attorney General's Public Records and Meetings Manual (ORS 192.610 to 192.690). These include the employment or dismissal of public employees, performance evaluation of the council's employees, labor negotiations, real property transactions negotiations, and consulting with legal counsel on pending or threatened litigation.

Notice of executive sessions shall be given as required by state law and that notice must state the specific provisions of law authorizing the session.

The Mayor and City Councilors are expected to maintain the confidentiality of the information discussed in legally noticed and conducted executive sessions as defined in Chapter 192 of the Oregon Revised Statutes.

### **1.08 Minutes**

Written minutes shall be taken for all City Council meetings in accordance with the Oregon Attorney General's Public Records and Meetings Manual. The minutes must give a true reflection of the matters discussed but need not be a full transcript, verbatim or recording.

As a matter of courtesy and efficiency, a councilor should notify the Mayor and other councilors that he/she intends to propose an amendment to the minutes and should propose replacement text in advance of the meeting at which those minutes are scheduled to be approved. If the proposed amendment is a simple factual, grammatical, or spelling correction, the amendment may be proposed without consulting the minutes recorder. If, however, the proposed amendment is substantive in nature or seeks to clarify the speaker's intent, or to expand his/her remarks for the record, the councilor should notify the minutes recorder and request verification of the proposed amendment.

### **1.09 Voting**

Section 12 of the Eugene Municipal Charter states that the Mayor only votes on matters before the Council in the case of a tie. Council members may not abstain from voting unless a conflict of interest has been declared.

### **1.10 Presiding Officer**

The Mayor shall preside over City Council meetings when present. The president of the Council shall preside if the Mayor is absent or unable to preside. The Council vice president shall have the powers of the Council president when the Council president is performing the duties of the Mayor. If the Mayor, Council president, and vice president are unavailable, the Council members present shall elect a temporary presiding officer.

### **1.11 Council Officers**

Council officers shall be elected for one-year terms in the manner prescribed in the E.C. 2.009, at the first regular meeting in each calendar year.



## **2. PLACING ITEMS ON COUNCIL AGENDA**

### **2.01 Contact the City Manager**

Contact the City Manager and explain the nature, scope and desired outcome of the item for the agenda or make the request during “Items from Mayor and City Council” at a City Council meeting. The City Manager and Mayor may then decide to place the item on a future agenda.

### **2.02 Council Poll**

Alternatively, an item may be placed on the Council agenda by councilor request. A councilor may ask Council support staff for a work session or consideration of a resolution, and staff shall then poll all councilors, in writing, to ask if the item should be placed on the Council agenda. If, within two weeks of distribution of the poll, with an individualized reminder at five working days, four Councilors respond in the affirmative, the item shall be placed on a future Council agenda within a reasonable time.

Work session polls will generally include the work session topic and related Council goal or priority issues and questions to be addressed and intended outcomes.

### **2.03 Tentative Agenda on the Consent Calendar**

At each regular meeting of the Council, the City Manager shall present the Tentative Agenda. This shall be placed on the Consent Calendar. If there are concerns about items on the Tentative Agenda, it may be removed at the request of any councilors from the Consent Calendar and discussed separately.

### **2.04 Tentative Agenda Provided Each Week**

The Tentative Agenda shall be included in the weekly information packet provided to the Council.

### **2.05 Scheduling of Items on the Agenda**

The City Manager and Mayor shall decide the date that items come before Council for work sessions and for regular meetings.

### **2.06 Routine Business Items on the City Council Agenda**

The City Manager shall continue to place routine and standard items of Council business on the City Council agenda.

## **3. ORDER OF ITEMS ON A SPECIFIC DATE MEETING AGENDA**

### **3.01 Pledge of Allegiance to the Flag**

The Eugene City Council shall begin its formal council meetings with a voluntary recitation of the Pledge of Allegiance at those council meetings closest to the following holidays: Memorial Day, Veterans Day, Flag Day, and the Fourth of July.

At the council meeting closest to the Fourth of July, the ceremony will also include readings from the Declaration of Independence and/or United States Constitution.

### **3.02 Ceremonial Matters**

At the first regular meeting of each month, the first agenda item shall be used to acknowledge special recognition or awards given to the City of Eugene or for the Mayor to read proclamations which serve to encourage and educate the community. Proclamations shall be made and placed on the agenda at the discretion of the Mayor. This item shall be called "Ceremonial Matters." Requests for recognition under Ceremonial Matters should be submitted in writing to the Mayor.

### **3.03 Committee Reports and Items from Mayor, City Council and City Manager**

At regular meetings held on the second and fourth Mondays of each month, the first item on the agenda or following Ceremonial Matters and the Pledge of Allegiance, shall be "Committee Reports and Items of Interest from Mayor, City Council and City Manager." This portion of the agenda provides an opportunity for the Mayor, councilors and City Manager to raise issues, present ad hoc motions, introduce resolutions and report on committee activities and actions. The time allotted for "Items" is subject to change to accommodate emerging issues.

### **3.04 Consent Calendar**

At regular City Council meetings, in order to expedite the Council's business, routine and standard items shall be placed on the Consent Calendar 1 for Council's consideration prior to the Public Forum. Annexations and similar land use action items shall be placed on Consent Calendar 2 for Council's consideration after the Public Forum.

Any item on either Consent Calendar may be removed for separate consideration by any member of the Council. Revisions or corrections to meetings minutes shall be considered first, prior to other items removed from the Consent Calendar. The remaining items on the Consent Calendar may then be considered for action by a single vote. The items pulled from the Consent Calendar shall be considered after the approval of the remainder of the Consent Calendar and before the next scheduled item on the agenda, unless requested for later consideration. In general, ordinances, because of charter requirements, should not to be placed on the Consent Calendar.

### **3.05 Public Hearings Given Priority**

As a guideline, public hearings shall be placed on the specific meeting agenda before items only requiring action. Further, public hearings expected to draw a small number of speakers shall be placed before public hearings for which a larger number of speakers is expected.

### **3.06 Action Items**

In general, action on ordinances and councilor-introduced resolutions or motions shall be placed on regular City Council meeting agendas and shall be scheduled after Public Forum, unless they are Priority Goal actions. This does not preclude taking action on items during work sessions or other portions of the meeting. Action items that are specifically related to City Council Goals and Priorities shall be scheduled for action prior to Consent Calendar 1. Examples include items such as Low Income Rental Housing Property Tax Exemptions (LIRHPTE) and other authorizations in support of low-income housing.

## **4. COUNCIL ACTION ON AGENDA ITEMS**

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As a guideline, action on issues for which a public hearing has occurred shall not be taken at the same meeting at which the public hearing is held. In the case of an ordinance, the charter requires that an ordinance shall not be adopted by the Council unless it has been considered by the Council during at least two meetings. With the unanimous consent of the Council, the Council may consider and enact an ordinance at a single meeting if the Council does not amend the ordinance in a manner that modifies its substantive effect (Charter, Section 28 (3)).

## **5. POSTPONING AGENDA ITEMS**

Any councilor may request that an item be postponed to another meeting if he/she is unable to attend the meeting at which the item has been scheduled. As a courtesy, councilors should submit in writing a request to postpone to the Mayor as early as possible. If the Mayor is unavailable, the request should be made to the City Manager or the Manager's designated staff member. A request to postpone may be made for either a work session item or a vote on an agenda item. The request to postpone shall be honored unless a majority of councilors present determines that the matter needs to be acted upon at that meeting.

## **6. COMMITTEES OF THE COUNCIL**

### **6.01 Creation of Committees**

While the City Code governs appointments to certain committees, the code grants broad general powers to the Mayor and City Council to create subcommittees or special ad hoc committees of the Council. The Mayor shall nominate and the Council shall appoint the members of any committee established by the Council unless a different procedure is specified at the time the committee is established. The charge to the committee shall be clearly stated at the time the committee is established, and the committee shall disband when its work is complete. Committees may be composed of councilors, interested citizens or both.

### **6.02 Standing Committees of the Council**

There is one standing committee of the Council: Intergovernmental Relations Committee.

### **6.03 Standing Advisory Bodies to the Council**

There are seven standing advisory bodies to the City Council. These are created in the Eugene Code and Charter and exist to provide advice on policy matters. They are: 1) Budget Committee; 2) Planning Commission; 3) Police Commission; 4) Human Rights Commission; 5) Sustainability Commission; 6) Civilian Review Board; and 7) Toxics Board.

## **7. CONDUCT AT MEETINGS**

### **7.01 Roberts Rules of Order**

Conduct at City Council meetings and committee meetings is governed by Robert's Rules of Order, Revised. The Council has the obligation to be clear and simple in its procedures and in its consideration of the questions coming before it. Council members shall avoid invoking the finer points of parliamentary rules which may serve only to obscure the issues.

### **7.02 Other Meeting Guidelines**

The presiding officer shall be responsible for ensuring order and decorum are maintained. Behavior or actions that are unreasonably loud or disruptive shall be cause for removal from

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Council meetings. This includes engaging in violent or distracting action, making loud or disruptive noise or using similar language, and refusing to obey an order of the presiding officer.

Council members speak only for themselves and shall be open, direct and candid. They work to keep discussion moving and call for a “process check” if the discussion becomes bogged down. Time limits may be set on topics. When councilors speak to each other during public meetings, last names shall be used during regular meetings, but first names may be used during work sessions. The Mayor is, however, always referred to as “Mayor.”

During public meetings, councilors generally should not attempt to edit or rewrite prepared ordinances. Amendments to an ordinance may, however, be appropriate. Generally, councilors should give direction to staff to bring back amended ordinances for Council consideration.

If a member of the Council intends to make a motion at a meeting which is not reflected in the agenda item summary, every effort should be made to contact other members of the Council to inform them of the intent and the text of the motion at least 24 hours in advance of the meeting whenever possible or practicable. City Council support staff should be provided with the same information and may be asked to assist in the notification process.

The Mayor and Council will be limited to commenting only on the main motion prior to discussing any proposed amendments. If an amendment to the motion is made during the initial round on the main motion, subsequent remarks on the amendments will be postponed until all wishing to speak on the main motion have done so.

Comment times for the Mayor and councilors at City Council meetings or work sessions shall be generally limited to no more than three minutes. At the discretion of the Mayor or presiding officer, second and subsequent rounds may be limited further to ensure that everyone has an opportunity to be heard in the time allotted for the item.

### **7.03 Public Conduct**

The rules of conduct for members of the public shall generally be the same as for the Council. City Code prohibits any person from bringing flags, signs, posters, and placards to a City Council meeting unless authorized by the presiding officer. The Eugene Code specifically permits arm bands, emblems, badges, and other articles worn on personal clothing, so long as such items do not extend from the body in such a way as to cause injury to another.

## **8. COUNCILOR REQUEST FOR STAFF ASSISTANCE**

### **8.01 Two-Hour Rule**

Initiatives requiring more than two hours of staff time must be approved by the Council. Requests that involve less than two hours staff time or resources should be directed to the City Manager.

### **8.02 Major Request**

A councilor who desires major policy, ordinance research, or other staff assistance should first raise the issue at a City Council work session. The Council should decide whether to proceed with the issue or ordinance before staff time is spent.

### **8.03 Tracking Council Requests**

Except for routine inquiries, the City Manager shall respond to councilors' requests for information or assistance. The Manager shall assign these requests to appropriate City staff and track progress on the assignments. This process eliminates the possibilities of staff members duplicating each other's efforts or a request being overlooked.

## **9. REPRESENTING CITY POSITIONS AND PERSONAL POSITIONS**

### **9.01 Written Communications from City Councilors and Mayor**

In written communication with other officials or groups and in letters for publication, such as "to the editor," the Mayor and councilors should be careful to decide whether to speak only for themselves or for the Council. In speaking for the Council, when there is a position which the writer wishes to reinforce or explain, it is useful to circulate a copy to the Council for comment before the letter is mailed. Letters to other elected officials or agencies on City issues shall be discussed with the appropriate staff so that the City lobby effort can be coordinated.

When writing as an individual, a councilor or the Mayor is free to take any position he/she feels is appropriate. When it is a point of view different from a Council position, this fact should be included in the letter. Use of City stationery and choice of pronouns shall be left to the discretion of the councilor or the Mayor.

The governing principle is to advise the Council or staff when expressing a City position, and to make differences clear when speaking as an individual.

### **9.02 State/Federal Lobbying**

The effectiveness of City lobbying in Salem or in Washington, D.C. depends on the clarity of the City's voice. When councilors or the Mayor represent the City in a lobbying situation, it is appropriate that the councilors or the Mayor avoid expressions of personal dissent from an adopted Council policy. This policy is stated in Resolution No. 4139, Council Policy on Testimony and Funding Applications.

A councilor or the Mayor in disagreement with an adopted policy should not be deprived of the right to express such views to the appropriate officials at another time and another place. However, the councilor or the Mayor should feel bound to advise those to whom such disagreement is expressed that it is an individual view and that the Council has taken a different position.

### **9.03 Attending Conferences, Other Meetings**

Councilors and the Mayor are encouraged to attend conferences and training sessions which would enhance their skills and knowledge. Any councilor or the Mayor may attend any meeting at which the Council is represented, but only the formally appointed official City Council representative or designated alternate, has the right to vote on matters being considered by the organization or group holding the meeting or conference. Individual councilors or the Mayor may state he or she is representing the City Council if he or she has been formally directed by the City Council to do so.

For local intergovernmental bodies or advisory groups to which an official Eugene City Council representative has been appointed, the representative is to serve as an "instructed

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delegate;" that is, to represent pertinent adopted City and City Council policy. If possible, the Mayor or councilors should inform the other members of the City Council of the matters being considered by intergovernmental bodies, and to the greatest extent possible, seek direction from the City Council on issues directly pertaining to the City of Eugene and adopted City policy. The representative may express his or her own opinion, provided it is identified as such, but when voting or considering matters with policy implications or budgetary considerations, the representative must follow adopted City or City Council policy and direction.

Participating in state and national groups such as the League of Oregon Cities and the National League of Cities presents the opportunity to enhance skills and knowledge and is an important avenue for the Mayor and councilors to advocate for the members of the community and the city itself. If the Mayor or councilors attend meetings of these organizations, an official voting delegate should be selected by the City Council. This voting delegate, to the greatest extent possible, informs the Mayor and City Council of issues or matters on which the voting delegate may be asked to vote. If there is existing City or Council policy, the voting delegate will vote in accordance with that policy. When providing a report to the council (see Section 10.06), votes of the delegate should be included in that report.

If the Mayor or individual councilor serves on a committee of a state or national advisory committee and has been selected in an "at large" role, that is, not a specific seat or position for a City of Eugene elected official, that person should state the adopted City or Council policies. However, that person is not bound by the adopted policy and can represent his or her own position, provided that the person makes such a disclaimer.

## **10. COUNCILOR EXPENSES**

### **10.01 General Guidelines for Reimbursed Expenses**

Under the provisions of the City Charter, the City may pay a councilor or the Mayor expenses that are directly related to City business. It is each councilor's and the Mayor's responsibility to determine if expenses are actually City-related. If there are questions about the propriety of such expenditures, the Manager shall first review the issue with the councilor. If the City Manager and the councilor cannot resolve the issue, the Manager shall discuss the matter with the Mayor. Receipts should be secured for any expenses and should accompany City Council expense report forms to record mileage and other expenses. The forms shall be available from the City Manager's Office.

Activities that support or oppose a political campaign shall not be reimbursable.

### **10.02 Out-of-Town Expenses**

Out-of-town expenses include those incurred while attending City-related conventions, conferences, training seminars, or meetings. Expenses that are paid by the City include fees for seminars or conferences; transportation to, from, and at the destination; and lodging, meals, and incidental expenses that are necessary to conduct City business.

### **10.03 Local Expenses**

Local expenses include those incurred while representing the Council on a committee,

## Exhibit A

attending meetings, attending local seminars or conferences, attending local special events, or meeting with groups or individuals to discuss City matters. Expenses that are paid by the City are detailed in Resolution No. 4375 and include meals, conference registration, transportation and necessary incidental expenses, and up to two community group memberships, not to exceed \$100 total. The reimbursement for bicycle mileage using alternative forms of transportation, including walking and biking and excluding buses, as permitted in Resolution No. 4375, shall be \$.25.8 per mile as of July 1, 2020, and shall be adjusted each year at the same rate of increase as that of automobile reimbursement. Special materials such as books or directories may also be eligible for reimbursement.

If receipts are not available, a written description of expenses signed by the Councilor must be submitted along with the Council Expense Report Form. Forms shall be available from the City Manager's Office.

#### **10.04 Spouse/Partner/Guest Expenses**

The City shall reimburse councilors or the Mayor for spouse/partner/guest expenses at local events when the councilors or the Mayor and a spouse/partner/guest are jointly invited and the councilors are serving in their official capacity, such as a recognition dinner. The City does not otherwise reimburse councilors or the Mayor for expenses incurred by their spouse/partner/guest. If councilors or the Mayor wish to have their spouse/partner/guest accompany them while attending out-of-town events, the City may make reservations and have travel and lodging expenses billed directly to the City. Councilors or the Mayor must then reimburse the City for their spouse/partner/guest travel and lodging expenses. Reimbursement should be made as soon as possible so that the trip reconciliation process can be completed.

#### **10.05 Petty Cash**

Expenses under \$50 can be reimbursed out of the petty cash fund in the City Manager's Office.

#### **10.06 Travel Guidelines**

Prior notification of out-of-town travel shall be given to staff responsible for travel arrangements in the City Manager's Office whenever possible. Registration and travel arrangements should be made well in advance so that the City can take advantage of reduced fares and early registration fees. Staff shall assist councilors in making transportation and lodging arrangements and arrange to have expenses billed directly to the City; contractors shall be chosen by staff, and not by councilors.

While at a conference, councilors or the Mayor shall be expected to attend conference sessions and, within 30 days, issue a written report to share the information and perspectives with the entire City Council. If more than one councilor attends, a consolidated report may be written.

As a general guideline, each councilor is allowed two out-of-state conference trips per fiscal year. If a councilor wishes to make additional trips, the request should be brought to attention of the full Council and should be endorsed by a majority of the Council. This guideline is intended to cover trips made at the discretion of the individual councilor; it is

not intended to be applied to trips related to service on national or regional committee, such as a committee of the National League of Cities.

### **10.07 Overseas Travel**

If the Mayor or members of the Council wish to attend a conference or make a Council business-related trip to a destination overseas, this request shall be made in writing well in advance and shall be placed on the Consent Calendar for approval by the Council.

## **11. ETHICS**

### **11.01 Reporting Requirements in ORS**

In accordance with ORS 244.050, the Mayor and all councilors holding office on April 15 shall be required to file an Annual Verified Statement of Economic Interest with the Oregon Government Standards and Practices Commission on or before that date. The report must be filed on the form prescribed by ORS 244.060. Each year the form shall be sent directly to the elected official by the Commission and should be returned directly to the Commission in Salem. Failure to submit the form by the April 15 deadline may result in the imposition of a civil penalty and/or removal from office.

### **11.02 Local Code of Ethics**

The Charter requires that a code of ethics be enacted. This local code, found in the Eugene Code, places additional conflicts of interest requirements upon elected officials and creates a local process for filing complaints.

## **12. MEETING AND WORK SESSION SEATING ASSIGNMENTS**

The Council shall be assigned seats in January, following the election of the Council president and vice president. The Mayor is always seated at the center position with the Council president seated at the Mayor's right and the Council vice president seated at the Mayor's left.

The remaining councilors shall be assigned seats in alphabetical order by last name. When the Council returns after each Council break, each person moves one seat toward the outside and to the opposite side of the table or dais; those in the outermost seats move to the innermost seats on the opposite side. This system allows councilors the opportunity to regularly change seats throughout a four-year term. Below is a detailed listing of the seating sequence.

### JANUARY

	Mayor	
President		Vice President
Councilor A1		Councilor B2
Councilor C3		Councilor D4
Councilor E5		Councilor F6

### APRIL

	Mayor	
President		Vice President
Councilor F6		Councilor E5
Councilor B2		Councilor A1
Councilor D4		Councilor C3



SEPTEMBER

Mayor

President	Vice President
Councilor C3	Councilor D4
Councilor E5	Councilor F6
Councilor A1	Councilor B2

**CITY COUNCIL COMMITTEE ON INTERGOVERNMENTAL RELATIONS  
OPERATING AGREEMENTS  
ADOPTED BY THE CITY COUNCIL ON OCTOBER 23, 2023**

1. Purpose of Council Committee on Intergovernmental Relations

The Council Committee on Intergovernmental Relations (IGR Committee) exists to make recommendations to the City Council on State and Federal legislative issues. At this time, it is the only standing committee of the City Council.

2. Membership

The IGR Committee consists of three City Council members.

The three IGR Committee Council members are appointed annually by the Mayor in the normal course of appointments to various boards and commissions on which City of Eugene elected officials serve. The Mayor will appoint members that represent the City Council's political and ideological diversity.

The Mayor serves as an ex-officio member of the IGR committee.

3. Committee Chair

The IGR Committee shall elect a chair of the committee at the first regularly scheduled meeting after the Mayor has appointed the members to the IGR Committee.

4. Conducting the Business of Meeting

IGR Committee meetings are governed by Roberts Rules of Order, Revised. Like the City Council, the IGR Committee has the obligation to be clear and simple in its procedures and in its consideration of the questions coming before it.

5. Meetings

The IGR Committee meets as needed and generally meets more frequently when the Oregon Legislature is in session. Meetings of the IGR Committee are subject to the requirements of Oregon Public Meetings Law, ORS 192.620. The meetings shall be held within the jurisdictional boundaries of the City.

No IGR Committee meeting shall be held at any place where discrimination on the basis of an individual's race, religion, color, sex, national origin, ethnicity, marital status, familial status, age, sexual orientation, source of income or disability, is practiced.

Advance notice of at least 24 hours shall be provided for all meetings. Notice shall include written notice to all news media that requested notice.

6. Quorum

Two members of the IGR Committee constitute a quorum for the transaction of Committee business. Other members of the City Council may attend meetings of the IGR Committee, but shall have no authority or status to vote on matters considered by the IGR Committee during that meeting.

Unanimous votes of the IGR Committee require 3 votes, not 2 votes, should an IGR Committee member be absent.

An IGR Committee member may designate the Mayor to serve as an alternate in the member's absence.

7. Minutes

Written minutes shall be taken for all IGR Committee meetings in accordance with the Oregon Attorney General's Public Records and Meetings Manual. Minutes must give a true reflection of the matters discussed but need not be a full transcript, verbatim or recording.

8. Process for Sessions of the Oregon Legislature

The Oregon State Legislature convenes annually in January in the state capitol of Salem. In odd years, sessions may last 160 days, referred to as "long session." During the "long session" the legislature approves a two-year state budget for the next biennium. In even years, a "short session" is held. A short session can last a maximum of 35 days. Preparation for the Long Session is begun by IGR staff who meet with the members of the IGR Committee and other City departmental staff to outline legislative policies and concepts for the upcoming session based upon City Council goals, priorities, community needs and organizational issues. These concepts, after being vetted by staff and the IGR Committee, are then submitted to the full City Council for review and approval. Once the concepts are approved, they become the basis for the Oregon Legislative Priorities document and the Legislative Policies document that serves as the cornerstone for position and lobbying efforts on bills during the session.

9. Process for Introducing Legislation

The City may wish to introduce legislative concepts on its behalf to the legislature. The IGR Committee meets and reviews all proposals for legislation prior to submittal to the Legislature.

Any City staff or elected official interested in introducing legislation prepares a written overview of the purpose of the legislative concept and draft language for review by the IGR Committee. The IGR Committee then reviews the proposal, taking action during a regular meeting to revise, adopt, or take no action on the proposal. Once the IGR Committee has voted on proposed legislative concepts, this recommendation moves forward to the full City Council for review and action.

After the proposed legislative concepts have been reviewed and approved by the full City Council, legislative concepts that have been approved are presented to the Legislature or Eugene Area Legislators for drafting.

10. Process for Review and Prioritization of Legislation

In 2013, the City Council adopted Resolution 5081 (Attachment A), which guides the IGR Committee Legislative Review process and Voting process.

Review by City staff:

- Once the bills are introduced, they are assigned by an IGR staff person to the appropriate Legislative Coordinators (LCs) for review.

## Exhibit A

- Legislative Coordinators (LCs) in the appropriate City department analyze priority introduced bills that may affect the City. LC staff is determined by each Department.
- LC staff turnaround for review and analysis of a bill is expected to be within 10 working days of the assignment of a bill unless the movement of a bill warrants a faster turn-around. In those cases, IGR staff will contact the LC and arrange for a faster review.
- If a bill addresses one or more of the policies presented in the Oregon Priorities or Legislative Policies documents for that session, the particular policy is noted in the LC staff's analysis of the bill.
- LC staff will relay both the pros and cons of a bill in their comments as well as any amendments that would make the bill more favorable.
- In collaboration with the IGR Manager, the LC will assign each bill a priority and a recommendation.

**Position Recommendations:**

**Support:** From the City's perspective, we are in favor of the bill and the impacts. Legislative Coordinators should note why we are in favor of the bill and note any amendments that would make the bill better.

**Oppose:** From the City's perspective, we are opposed to the bill and the impacts. Legislative Coordinators should note why we are opposed and make any recommendations that would make the bill better, if applicable.

**Priority Recommendations:**

- **High Priority Bills:** We will be highly selective in identifying priority bills to be forwarded to the Intergovernmental Relations Committee (IGR). For a bill to be recommended as a high priority bill to be actively lobbied, either in support or in opposition, the bill would have a significant impact on City operations, services, or finances in such ways to fundamentally impact department administration, organization, personnel, allocation of City resources, or local decision-making, either negatively or positively. The issues addressed by the bill are of significant interest to the City even if they do not directly impact operations, services, or finances of the City. Examples of high priority bills could include Telecom/local pre-emption efforts, PERS reform, Public Safety, and transportation funding.
- In addition to bills identified as high priority, other bills and legislative issues may be forwarded to the IGR Committee to enable staff to provide supportive or opposing written or oral testimony. Examples of issues that may require supportive testimony (as opposed to active lobbying) include support for the Oregon Cultural Trust, support for one of our partner agencies lobbying efforts (University of Oregon, City of Springfield, EWEB), etc.

11. Voting on bills

The IGR Committee votes on all bill priorities and recommendations.

Approved IGR Committee minutes, including votes on bill positions, will be shared with the full City Council by including them with the weekly City Council materials. Any bill that has been reviewed by the IGR Committee may be requested for discussion by the full City Council or by the Mayor.

If a position the IGR Committee has taken on a bill is not unanimous, the position on that bill will be Neutral until the full City Council weighs in and directs a position. If possible, the bill will then be placed on the next available City Council agenda.

#### 12. Communicating with City Council

All Councilors are encouraged to bring items of interest for follow up by the IGR Committee to the IGR Members, the IGR Manager, City Manager, or Mayor at any time.

The IGR Chair will provide regular updates to the Council during the ‘Committee Updates and Items of Interest’ section of the Regular City Council meetings.

- Outside of Legislative Session, one update per month, during Items of Interest, by the IGR Chair at the first Monday meeting. This will share with Council the outcomes from the monthly IGR Committee Meeting. The IGR Manager will send this update to the Chair prior to the meeting.
- During the Legislative Session, two updates per month to the Council, during Items of Interest, by the Chair, including Committee Meeting outcomes and Priority Bill Update. The IGR Manager will send this update to the Chair prior to the meeting.

During the Legislative Session, the IGR Manager will provide weekly Priority Bill Update Email to the full Council. During Legislative Session, the weekly Priority Bill Update Email will be included within the weekly Council packets.

#### 13. Process for Federal Lobbying Efforts

The IGR Committee and IGR staff address Federal lobbying priorities in concert with a number of the City’s local governmental partners.

The Federal priorities begin with a review of opportunities for funding in the next Federal budget and goals that are specific to Eugene or the area. The IGR Committee meets and reviews the list of potential priority projects. Potential projects should be those projects which have already gone through the proper authorization channels and are “shovel ready” projects. Once the IGR Committee reviews the list of potential projects, the Committee develops a list of project goals that are considered to be achievable.

After the proposed goals have been vetted by staff, United Front partners, and other community partners, and the IGR Committee, the priorities list is then presented to the full City Council for review and approval.

The final list becomes part of the “United Front” agenda which is presented to the area’s congressional representatives, executive department staff, and other potential funding sources in Washington, D.C. The attendees on the lobbying trips typically include the Mayor, chair of the IGR Committee, and appropriate City staff.

14. Grants and Funding Applications

Under the direction of the City Manager, the IGR Manager will coordinate with departmental staff and Executive Leadership to ensure all City applications for grants or funding are in accordance with adopted City Policy and have existing budget authorization for any match requirements (either in-kind resources or direct funding). Coordination will include, but not be limited to, ensuring city staff are working collaboratively related to funding sources, support communications related to successful funding requests, and building relationships with potential funding partners.

15. Resolution 4908

On April 18, 2007, the City Council adopted Resolution No. 4908, "A Resolution Establishing Policy Governing City Testimony and Funding Requests, and Repealing Resolution No. 4139". This speaks to the issue of testimony before legislative bodies, funding requests and the role of the Council in setting legislative policy. This Resolution is incorporated into this document as Attachment B.

16. City Council Operating Agreements

The operating agreements of the IGR Committee are to be incorporated into the Operating Agreements of the Eugene City Council. As the IGR Committee is a subset of the City Council, any and all process and operating agreements supersede this document. All process and operating agreements of the City Council, by extension and when relevant apply to the IGR Committee.

Attachment A: City of Eugene Resolution 5081.

Attachment B: City of Eugene Resolution 4908.

**RESOLUTION NO. 5081**

**A RESOLUTION CONCERNING THE 2013 OREGON LEGISLATURE AND THE CITY COUNCIL COMMITTEE ON INTERGOVERNMENTAL RELATIONS OPERATING AGREEMENTS ADOPTED BY RESOLUTION NO. 5043.**

**The City Council of the City of Eugene finds that:**

**A.** Section 2.007 of the Eugene Code, 1971, contains provisions regarding Council meetings and the establishment of Council groundrules.

**B.** The Eugene City Council Operating Agreements (referred to as groundrules in the Eugene Code, 1971) were adopted by Resolution No. 4588 on April 12, 1999, and have subsequently been amended, most recently by Resolution No. 5043 on October 11, 2011.

**C.** Included in the Operating Agreements is the document titled "City Council Committee on Intergovernmental Relations Operating Agreements" which contains the process for the City's participation in sessions of the Oregon Legislature. The City intends to pilot an alternate process for the 2013 Oregon Legislative Session as set forth in Exhibit A to this Resolution, and Resolution No. 5043 should be temporarily amended to enable the City to try the pilot process.

**NOW, THEREFORE,**


**BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF EUGENE, a Municipal Corporation of the State of Oregon, as follows:**

**Section 1.** Based on the above findings, the process for review, prioritization and lobbying of legislation for the 2013 Oregon Legislative Session shall be as described in Exhibit A to this Resolution, rather than the process set forth in Resolution No. 5043.

**Section 2.** A copy of this Resolution shall be appended to Resolution No. 5043.

**Section 3.** This Resolution shall become effective immediately upon its adoption.

**The foregoing Resolution adopted the 11<sup>th</sup> day of February, 2013.**

  
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City Recorder

**Exhibit A****PROCESS FOR REVIEW AND PRIORITIZATION OF LEGISLATION  
FOR THE 2013 LEGISLATIVE SESSION**

The 2013 session will start on February 4, 2013. The Legislature convenes annually in February at the State Capitol in Salem. Sessions may not exceed 160 days in odd-numbered years and 35 days in even-numbered years. Five-day extensions are allowed by a two-thirds vote in each house. In odd-numbered years, the Legislative Assembly convenes on the second Monday in January, to swear-in newly elected officials, elect legislative leaders, adopt rules, organize and appoint committees, and begin introducing bills.

**REVIEW OF LEGISLATION BY CITY STAFF LEGISLATIVE COORDINATORS**

In past years, bills have been assigned by the IGR staff to appropriate staff throughout the city. This has resulted in the generation of a tremendous amount of work, both for staff, as well as for the IGR committee, often with limited or no tangible benefit. Very few bills that we take positions on merit targeted lobbying efforts on behalf of the city of Eugene. This year, we will be approaching the legislative session in a much more targeted way, with the goal of being more efficient, and effective in our lobbying efforts.

The most obvious change in the process will be that IGR staff will no longer routinely assign bills to legislative coordinators for comments and positions. Instead, we will rely primarily on departments to identify significant legislative issues/bills that merit taking a position on and actively lobbying. Department/division staff will be asked to rely on professional affiliations and jurisdictional counterparts across the state to stay in touch with legislative issues arising in their area of expertise. In addition to bills identified by departments, bills will be identified in a two other primary ways, through the League of Oregon Cities, and through paid lobbyists. The League of Oregon Cities has recently implemented a new bill tracking software system, which will be a significant new resource this session. Additionally, the city council or city manager may identify issues that come to their attention for IGR staff. It is strongly believed that all significant legislation of potential impact to the city will be identified through this approach.

Once an issue/bill is identified by department staff, legislative coordinators will assess consistency of the issue with adopted City policies and past legislative positions, and will provide comments and a recommended position and priority for referral to the IGR committee. Bills/legislative issues brought to IGR staff should be limited to those determined to be high priority; that is, the bill would have significant impact on City operations, services, or finances in such ways as to fundamentally impact department administration, organization, personnel, allocation of City resources, or local decision-making, either negatively or positively. Examples of legislative issues that have already been identified for this session include PERS reform, telecom, and public safety. Legislation related to these issue areas could have significant



financial or operational impact on the City – therefore we plan to actively lobby the city's interests in these areas.

### LEGISLATIVE ADVOCACY

As described in the previous section, advocacy efforts will be narrowed and targeted to focus on a very few, high priority issues of potential impact to the City. In the past, this was done on the basis of the priority assignment and recommendation system. Because only bills of potential impact will be referred to the CELEG system, the priority assignment system will be modified. Staff will be asked to provide a "support," or "oppose," recommendation for all bills to be reviewed on which we want to take a position. In rare cases, there may be a need to "monitor" a bill. In that case, specific information will be provided to explain the merits of tracking such a bill.

### Position Recommendations:

**Support:** From the City's perspective, we are in favor of the bill and the impacts. Legislative Coordinators should note why we are in favor of the bill and note any amendments that would make the bill better.

**Oppose:** From the City's perspective, we are opposed to the bill and the impacts. Legislative Coordinators should note why we are opposed and make any recommendations that would make the bill better, if applicable.

### Priority Recommendations:

- **High Priority Bills:** We will be highly selective in identifying priority bills to be forwarded to the Intergovernmental Relations Committee (IGR). For a bill to be recommended as a high priority bill to be actively lobbied, either in support or in opposition, the bill would have a significant impact on City operations, services, or finances in such ways as to fundamentally impact department administration, organization, personnel, allocation of City resources, or local decision-making, either negatively or positively. The issues addressed by the bill are of significant interest to the City even if they do not directly impact the operations, services, or finances of the City. Examples of high priority bills could include Telecom/local pre-emption efforts, PERS reform, Public Safety, and transportation funding.
- In addition to bills identified as high priority, other bills and legislative issues may be forwarded to the IGR committee to enable staff to provide supportive or opposing written or oral testimony. Examples of issues that may require supporting testimony (as opposed to active lobbying) include support for the Oregon Cultural Trust, support for

one of our partner agencies lobbying efforts (University of Oregon, City of Springfield, EWEB), etc.

**Voting on bills:**

The IGR Committee votes on all bill priorities and recommendations.

All unanimous positions are presented on the full City Council's agenda for review and approval. The minutes of the IGR Committee are ratified by the City Council. Any bill that has been reviewed by the IGR Committee may be pulled for discussion at the request of any Councilor or by the Mayor.

If a position the IGR Committee has taken on a bill is not unanimous, the position on that bill will be Neutral until the full City Council weighs in and directs a position. If possible, the bill will then be placed on the next available City Council agenda. If time makes placing the bill on the City council agenda impossible, City council members will be emailed with the details of the bill and asked for their direction.

**RESOLUTION NO. 4908**

**A RESOLUTION ESTABLISHING POLICY GOVERNING  
CITY TESTIMONY AND FUNDING REQUESTS, AND  
REPEALING RESOLUTION NO. 4139.**

The City Council of the City of Eugene finds that:

- A. Under the Eugene Charter, it is the exclusive role of the City Council to set legislative policy for the City.
- B. On September 13, 1989 the City Council adopted Resolution No. 4139 establishing policy governing testimony and funding requests by City representatives.
- C. The City Council has determined that Section 7 of Resolution No. 4139 should be repealed.
- D. The Council finds that Resolution No. 4139 should be repealed in its entirety, and its provisions, other than Section 7, be readopted as hereinafter set forth as City policy governing testimony before the Federal government, the Legislative Assembly of the State of Oregon or its committees, State agencies, or municipal corporations, and submission of funding requests to such entities. As used herein, in addition to the Congress of the United States, references to "Federal government" includes all committees, commissions, departments, agencies, bureaus, and governmental divisions or instrumentalities of the United States.

**NOW, THEREFORE,**

**BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF EUGENE, a  
Municipal Corporation of the State of Oregon, as follows:**

**Section 1.** Based upon the above findings, which are adopted herein, Resolution No. 4139, adopted by the Council on September 13, 1989, and any other Resolution in conflict herewith is hereby repealed as of the effective date of this Resolution, and City policy governing testimony and funding requests is established as hereinafter set forth.

**Section 2.** Any employee or agent of the City, the Mayor or any member of the City Council or any City board or commission desiring to testify in his or her official capacity on legislative or regulatory matters before the State Legislative Assembly, State agencies, municipal corporations, or the Federal government, or desiring to submit funding requests for municipal activities thereto or to any private foundation, shall present the essence of the testimony or funding request to the Council for prior approval, modification, or disapproval.

**Section 3.** No employee, agent or officer of the City shall testify on legislative or regulatory matters before a governmental entity or request funding from a public or private source in his or her official capacity contrary to the adopted policies of the Council. The Mayor, members of the City Council, and members of City boards or commissions shall not make a

Resolution - 1

funding request contrary to the adopted policies of the Council. No such person shall testify contrary to adopted policies of the Council unless prior to the presentation the speaker submits to the governmental entity a written statement of the City's position and orally acknowledges before speaking that the testimony will be contrary to the City's position. Summaries of all testimony delivered under this section shall be provided to the Council. Each summary shall include a description of the time, place and group before which the statement was made.

**Section 4.** In the event time pressures do not permit the Council to consider the testimony before the intended time of presentation by a representative of a City board or commission, the person may speak for the board or commission, but must explain that the Council has not considered the issue. Summaries of all testimony under this section shall be provided to the Council.

**Section 5.** Any officer, employee or agent of the City, the Mayor, or a member of the Council or a City board or commission may take a position before or request funding from administrative staff of State agencies, municipal corporations, the Federal government, or private foundations without prior approval of the Council, but must declare that consideration and approval of the Council has not been obtained if that is the case. This declaration need not be given if the position or funding request presented represents application of previously adopted Council policies with respect to the issue being considered.

**Section 6.** If the City Manager, or his or her designee determines it is important that the City of Eugene speak on a legislative issue or apply for available funds and the hearing schedule or funding application deadline does not permit prior Council approval, the City Manager or his or her designee is authorized to speak on behalf of the City of Eugene after consultation with the Council Legislative Committee Chair. Summaries of all testimony delivered or funding applications submitted under this section shall be provided to the Council.

**Section 7.** This Resolution is not to be construed to abridge the rights of individuals to testify in their own names.

**Section 8.** The provisions of this Resolution do not apply to testimony before an agency or court in a quasi-judicial or judicial proceeding.

**Section 9.** Copies of this Resolution shall be distributed to the departments, boards and commissions of the City of Eugene and, as deemed appropriate by the City Manager, to the Federal government, State Legislative Assembly, State agencies, municipal corporations, and private foundations before presentation of testimony or funding requests. The City Manager is directed to take any other necessary administrative action to implement this Resolution.

**Section 10.** This Resolution shall become effective immediately upon its adoption.

The foregoing Resolution adopted the 18th day of April, 2007.

  
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 City Recorder

# EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



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## Work Session: City Manager Updates

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Meeting Date: November 27, 2023  
Department: City Manager's Office  
[www.eugene-or.gov](http://www.eugene-or.gov)

Agenda Item Number: 2  
Staff Contact: Sarah Medary  
Contact Telephone Number: 541-682-5010

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### ISSUE STATEMENT

This item is an opportunity for the City Manager to provide the Council with updates regarding emergent items. City Council will receive updates including the status of the PeaceHealth University District planned closure.

### BACKGROUND

As needed, the City Manager will routinely provide updates to the Council on items of interest.

#### *PeaceHealth University District Closure Update*

At the end of August, PeaceHealth notified the City of the planned process to begin closure of the University District hospital and “transition Inpatient Rehabilitation, Emergency Department and related medical services to PeaceHealth Sacred Heart Medical Center at RiverBend.” The announcement also stated “PeaceHealth Medical Group clinics and Home & Community services, will remain open” and, “PeaceHealth intends to continue providing Behavioral Health services at University District until there is a sustainable alternative in the community.”

Since that time, the City Council has received several updates on this emerging community issue. Since the closure is still on schedule for December 1, 2023, the City Manager will give an update on current planning and staffing efforts to address the community's needs.

### SUGGESTED MOTION

None.

### FOR MORE INFORMATION

Staff Contact: Sarah Medary, City Manager  
Telephone: 541-682-5010  
Staff E-Mail: [smedary@eugene-or.gov](mailto:smedary@eugene-or.gov)