



City of Eugene POLICE COMMISSION

The Police Commission recommends to the City Council, the City Manager, the police department, and the people, the resources, preferred policing alternatives, policies, procedures, and civilians' responsibilities needed to achieve a safe community. We strive to create a climate of mutual respect and partnership among people and between people and the police department that helps to achieve safety, justice, and freedom for all people.

Police Commissioners: Jensina Hawkins, chair; Emeilia Foulkes, vice chair; Randy Groves, Jennifer Yeh, Alan Leiman, Clay Neal, Sean Shivers, Jack Radey, John Bradley, Katie Wilgus, and Martha Espinosa-Blank.

Police Commission Meeting

Eugene Police Department, 300 Country Club Road, Kilcullen Classroom

and Via Webinar: <https://eugene-or-gov.zoom.us/j/89378585448?pwd=DVWl4YjhDEaIGlbpwQiqIDiAnMBmqo.1>

Webinar ID: 893 7858 5448

Password: PolComm1

Thursday, July 10, 2025

5:30 – 8:00 p.m.

Or dial by phone: (Toll Free) 877 853 5257, or (Toll Free) 888 475 4499, or (Toll Free) 833 548 0276

<u>Item</u>	<u>Starting – Ending</u>	<u>Minutes</u>
Review and Approve Agenda	5:30 – 5:32 p.m.	2 min
Previous Meeting Recap	5:32 – 5:35 p.m.	3 min
Farewell to Commissioner Shivers	5:35 – 5:40 p.m.	5 min
Liaison Reports	5:40 – 5:50 p.m.	10 min
Commissioner Comments	5:50 – 6:00 p.m.	10 min
Welcome New Commissioners	6:00 – 6:10 p.m.	10 min
Approve June 12, 2025, Minutes	6:10 – 6:15 p.m.	5 min
Community Engagement	6:15 – 6:25 p.m.	10 min
Chief's Report	6:25 – 6:35 p.m.	10 min
Automated License Plate Readers (1204)	6:35 – 7:15 p.m.	40 min
Immigration Law (305)	7:15 – 7:50 p.m.	35 min
Closing Comments	7:50 – 7:57 p.m.	7 min
Public Comments	7:57 – 8:00 p.m.	3 min

Upcoming Meeting Dates and Agenda Items*

August 14, 2025— No meeting (summer break)

September 11, 2025— Review Annual Report to Council, Introduction to new Independent Police Auditor, STOPS Data, Cont. Review of Storage of Prisoner Property (703), Cont. Review of Searches and Inventories of Detained Persons (702)

October 9, 2025— Officer Response to Calls (416), TBD



MINUTES
Thursday June 12, 2025
EUGENE POLICE COMMISSION MEETING
Kilcullen Classroom, Eugene Police Department and on Zoom
5:30 p.m. -8:00 p.m.

COMMISSIONERS PRESENT: Chair Jensina Hawkins, Vice Chair Sean Shivers, and Commissioners Jack Radey, Jennifer Yeh, Alan Leiman, John Bradley, Emeilia Foulkes, and Randy Groves

COMMISSIONERS ABSENT: Clay Neal

STAFF PRESENT: Chris Skinner, Police Chief; Holly Mathews, AIC Police Commission Analyst; and AIC Lt. Owen Griffith.

GUESTS PRESENT: Lindsey Foltz, Interim Independent Police Auditor.

TRANSCRIBED BY: Pam Berrian, Lane Council of Governments (LCOG)

Note: The Eugene Police Department received 8 commendations from citizens in April 2025. A sample of the commendations was provided in the meeting packet.

WELCOME AND REVIEW OF AGENDA [0:0:01]

Chair Hawkins called the meeting to order at 5:30 p.m. and asked for requests to adjust the agenda.

MOTION: COMMISSIONER RADEY MOVED THAT 10 MINUTES BE ADDED TO THE AGENDA TO DISCUSS THE ISSUE OF POLICE ENFORCEMENT AND IMMIGRATION.

Chair Hawkins suggested it could be added to the Chief's report if the motion was second and carried.

Vice Chair Shivers seconded the motion.

The motion passed 7:0:0 with Chair Jensina Hawkins, Vice Chair Sean Shivers, and Commissioners Jack Radey, Emeilia Foulkes, John Bradley, Jennifer Yeh, and Alan Leiman, voting yes, with no no votes, and no abstentions. Commissioner Groves had not yet arrived at the meeting.

PREVIOUS MEETING RECAP [0:2:41]

Chair Hawkins reported on the actions taken during the May 8, 2025, Commission biennial work plan meeting, including receiving a report from the LEMHW Subcommittee and receiving public comment related to crime reporting that was added to the work plan.

OFFICER ELECTIONS FOR FY26 (CHAIR AND VICE CHAIR) (attachment) [0:2:48]

VICE CHAIR SHIVERS NOMINATED JESSINA HAWKINS AS FY26 CHAIR.

The nomination was approved 7:0:0 with Chair Jensina Hawkins, Vice Chair Sean Shivers, and Commissioners Jack Radey, Emeilia Foulkes, Jennifer Yeh, John Bradley, and Alan Leiman voting yes, with no no votes, and no abstentions. Commissioner Groves had not yet arrived at the meeting.

COMMISSIONER RADEY NOMINATED EMEILIA FOULKES AS FY26 VICE CHAIR.

Commissioner Foulkes accepted the nomination.

VICE CHAIR SHIVERS NOMINATED COMMISSIONER LEIMAN AS FY26 VICE CHAIR ON BEHALF OF COMMISSIONER CLAY NEAL WHO WAS ABSENT BUT WANTED TO NOMINATE ALAN LEIMAN.

Commissioner Leiman declined the nomination.

The nomination of Emeilia Foulkes as FY26 Vice Chair was approved 7:0:0 with Chair Jensina Hawkins, Vice Chair Sean Shivers, and Commissioners Jack Radey, Emeilia Foulkes, Jennifer Yeh, John Bradley, and Alan Leiman voting yes, with no no votes, and no abstentions. Commissioner Groves had not yet arrived at the meeting.

Commissioner Groves arrived at the meeting.

REVIEW APRIL AND MAY 2025 MEETING MINUTES (attachment) [0:7:24]

MOTION: VICE CHAIR SHIVERS MOVED, SECONDED BY COMMISSIONER GROVES TO APPROVE THE APRIL AND MAY 2025 MEETING MINUTES.

The motion to approve the April 2025 minutes as corrected in the meeting packet and noted at the meeting, and with corrections from Commissioner Foulkes, passed 8:0:0 with Chair Jensina Hawkins, Vice Chair Sean Shivers, and Commissioners Jack Radey, Emeilia Foulkes, Jennifer Yeh, John Bradley, Alan Leiman, and Commissioner Groves yes, with no no votes, and no abstentions.

The motion to approve the May 2025 minutes as corrected in the meeting packet and noted at the meeting, passed 8:0:0 with Chair Jensina Hawkins, Vice Chair Sean Shivers, and Commissioners Jack Radey, Emeilia Foulkes, Jennifer Yeh, John Bradley, Alan Leiman, and Randy Groves voting yes, with no no votes, and no abstentions.

LIAISON REPORTS [0:13:10]

*Commissioner John Bradley, HRC Liaison to the Police Commission, introduced himself as a social worker who worked mostly with military combat veterans. He said he asked to be a liaison to the Police Commission because he viewed policing as one of the most difficult and important activities in the community and recognized the importance of robust policies. He said there were several work plan items, such as immigration policy, that intersected the work of both Commissions. He said HRC reviews the *Hate Crimes Reports* provided by EPD and announced HRC would hold its 2025 Community Leadership Awards ceremony on June 22, 1-5pm at the Downtown Library, a public event. He added that the June 22*

event would include a panel discussion in honor of organizations and individuals who were champions of human rights in the community.

--*Commissioner Radey* asked Commissioner Bradley if his work included providing mental health services to law enforcement personnel. Commissioner Bradley replied yes, in addition to working with victims of law enforcement abuse.

Chair Hawkins said Commissioner Neal was not present to provide the Citizen Review Board liaison report. She affirmed the new Independent Police Auditor was expected to be on board August 20.

Commissioner Groves, City Council Liaison, reported that the budget had been referred to the City Council and restored some previously identified reductions. He reported on a 6-year \$4.7M stormwater fee, intended to support Parks and Open Space activities. He said the City Council would vote on the budget in June and thereafter would continue to review the budget to locate additional efficiencies. He said several State legislative bills that would impact the City were pending, and as part of his work as Chair of the Metropolitan Policy Committee (MPC), they were grappling with funding reductions in the Oregon Department of Transportation that would impact Eugene, Springfield, Lane County, Coburg, and LTD, and could impact the police fleet. He added he had met with the new Independent Police Auditor and was impressed with the body of knowledge he would bring to the position and was looking forward to assisting with his onboarding.

Commissioner Yeh, City Council Liaison, stated that she had nothing to add to the report provided by Commissioner Groves.

COMMISSIONERS OPENING COMMENTS [0:21:55]

Commissioner Radey said his granddaughter had arrived and he would share a picture soon.

Vice Chair Shivers stated this was his next to last meeting as a Commissioner, and he could stay on through August if his vote was needed for a quorum, for example. He stated that it was a joy to work with those at the table throughout the years.

Vice Chair Elect Foulkes said it was heartening to read that the community pool and animal welfare services would be funded and expressed her appreciation for the City Council.

Commissioner Leiman stated it was a watershed moment in history and law enforcement faced with some tough things, such federal troops on the streets of a city not far away. He said he hoped EPD can continue the reasoned good responses and that he understood there could be discussions about ICE and federal and local law enforcement activities. He raised the topic of License Plate Readers (LPR), and said he was surprised to learn about their use in Eugene through the media, instead of at a Commission meeting. He added that he had read that a similar system was used in Texas to target people who may have sought abortion medical assistance.

Commissioner Bradley said he wanted to echo previous comments thanking the City Council for finding alternatives to proposed budget reductions that affected programs that assisted the most vulnerable in the community, and programs of interest to the Human Rights Commission.

Commissioner Yeh said she appreciated hearing the feedback about the budget and believed the City Council landed in a place they could live with for now.

Commissioner Groves stated his appreciation for the work of Sean Shivers on the Commission, his friendship, said he would be missed. He said he had received some emails about the LPR camera system, and he had obtained information from Captain Burke which he used in his responses, including that the system and the contract had been vetted and had resulted in the apprehension of a double homicide suspect. He added that the data belonged to EPD and cited his trust and confidence in the robust oversight of the police at the City.

Chair Hawkins stated her appreciation of the Eugene and Springfield Police Departments and the Lane County DA's office for their efforts related to the apprehension and extradition of suspects involved in Asian community burglaries. She stated she is member of the Asian American Council of Oregon and recounted how communications were strengthened in the Eugene community about those incidents with the assistance of the APPI and 4J Board member Jenny Jonak.

CHIEF'S REPORT [0:33:30]

Chief Skinner provided summaries on the following topics:

- A recent protest in the Eugene community, EPD's de-escalation efforts, and EPD's preparation for an anticipated larger protest on June 14 with core goals being to respect First Amendment rights and de-escalate conflict.
- The final stages of License Plate Reader (LPR) policy development, certification, and EPD in-house training which he stated the Commission would review. He said the system had been used by Parking and Airport enforcement staff for some years. He stated he would provide the Commission with an information flyer about the system. He added that existing City facial technology policies would apply to LPR systems.
- EPD's decision not to apply for the federal LEMWA grant due to immigration-related language. He added there were funds from the Community Public Safety Payroll Tax for officer employee mental health and wellness, and he planned to use them to contract or a for a culturally competent mental health practitioner. He said she would begin riding alongs, attend in-service trainings, and hold office hours for employees across EPD.
- Plans for increased availability of the use of the MyPDConnect online reporting system, including the placement for five additional reporting kiosks in the community. He reported that one was in the EPD lobby, and they planned new sites at the downtown Library, the Eugene Mission, and Campbell Community Center and asked the Commission for input on the 5th location.
- Prohibition of the use of police personnel for immigration enforcement under both State and local law. He explained the law applies to the use of any publicly funded resources. He cited his confidence that EPD personnel knew what their role was and wasn't related to immigration enforcement. He acknowledged there were relationships with federal law enforcement partners related to other activities.

Chair Hawkins asked if the Lane County jail housed immigration detainees.

--*Chief Skinner* replied it was his understanding that that facility served as a temporary holding facility for federal authorities planning to transport a person to a federal facility, but he was not sure about immigration detainees and suggested it was a question for the new Lane County Sheriff, Carl Wilkerson.

Chair Hawkins asked if there were any federal funds that were jeopardized by Eugene's resistance to assisting with immigration enforcement.

--Chief Skinner replied no, not to his knowledge and mentioned that EPD's co-responder program was federally funded and he had seen no retraction of those funds.

Commissioner Groves referred to a recent discussion with District Attorney Christopher Parosa on the topic of extraditions of suspects involved in the Asian community burglaries and opined there may be a trend towards the State pushing extradition costs to local governments. He asked for Chief Skinner's perspective on that trend.

--*Chief Skinner* replied he was pleased that the State reversed their extradition denials quickly. He said he believed it was also EPD's public safety mission to assist victims with resolution, and extradition was part of that.

Commissioner Leiman thanked Chief Skinner for the information about the LPR camera system and added that he believed that the multiple-site LPR system was a new technology over that used by parking enforcement.

--*Chief Skinner* replied that the decision was nuanced by the system being grant funded, and he decided to be strategic about its purchase because of the tight deadlines. He added that the LPR policy was now published and is Policy 1204. He added that the installation of red-light enforcement cameras was a Public Works Engineering initiative.

Chair Hawkins asked about Oregon Senate discussions related to drones and concerns of the ACLU.

--*Chief Skinner* replied there were discussions around Amendment 11 of SB238 related to the use of drones for lawful police activity and privacy concerns shared by the ACLU. He said he believed middle ground would be reached with the help of Senator Prozanski. He affirmed that Springfield Police utilized EPD's drones.

Vice Chair Shivers stated the importance of maintaining community trust by ensuring that police personnel were not involved in illegal immigration enforcement activities. He asked what EPD's position was regarding acting against the illegal enforcement activities on the part of federal agents, for example if protesters blocking federal vehicles involved in illegal immigration activities. Chief Skinner replied the EPD would not be complicit by arresting those protesters. He added that federal agents may use federal law to arrest the protesters.

Commissioner Radey credited EPD with a mature, professional and human approach. He shared his reasons for making the following motion:

MOTION: COMMISISONER RADEY MOVED, SECOND BY VICE CHAIR SHIVERS THAT THE EUGENE CITY COUNCIL APPROVE A RESOLUTION THAT THE EUGENE POLICE DEPARTMENT WILL NOT RESPOND TO REQUESTS FOR BACK-UP FROM ICE.

Commissioner Groves suggested that there may be instances where EPD could help mitigate a situation to prevent it from spiraling out of control.

Commissioner Leiman said he thought the motion was ill-advised and should not be voted on. He said it may not be clear in every instance in every that ICE actions were illegal, that State and local statutes were sufficient, and there may be instances where EPD needed to come to the aid of another law enforcement officer. He suggested the motion be withdrawn.

Vice Chair Shivers acknowledged Commissioner Leiman's position and stated that he did not disagree and did not expect the motion to pass, but he felt he needed to oppose in every way possible what ICE was doing.

Commissioner Radey stated he would not withdraw the motion and shared his reasons.

Commissioner Leiman asked Commissioner Radey to restate his motion.

Commissioner Radey restated it as follows: I move that we (the Commission) recommend that the City Council adopt the policy that the Eugene Police Department not respond to backup requests from ICE.

Chief Skinner stated he thought he understood where Commissioner Radey was trying to go, and it was hard to paint all circumstances with a broad brush. He provided example scenarios, including where a call for back up may provide EPD with the opportunity to negotiate with federal agents to safely resolve a problem, no matter who initiated the problem.

Commissioner Yeh stated she agreed with Chief Skinner and understood the frustration, but did not agree a blanket prohibition was the answer, as it may tie the hands of EPD in unintended ways.

Vice Chair Shivers asked members if they wished to table the motion.

Chair Hawkins cited her preference for a friendly amendment as the issue was timely, whether the City Council chose to codify the suggested policy. She added she had not decided how she would vote.

Commissioner Radey suggested a statement that the Commission did not want to see their law enforcement department used to facilitate activities of ICE in the community.

--*Commissioner Groves* stated the City Council had issued such a statement.

--*Commissioner Radey* requested a copy of the statement.

--*Chief Skinner* stated it was not uncommon for the City Council to reaffirm their commitment to language that was already codified in statute or policy. He said he understood if the Commission wanted to reaffirm ORS 188.820 and the City of Eugene's related Ordinance, and that may be a path forward.

--*Commissioner Radey* said he would accept the process stated by Chief Skinner.

Chair Hawkins stated the Motion would now read: **THE POLICE COMMISSION REQUESTS THAT THE CITY COUNCIL REAFFIRM THEIR COMMITMENT TO ORS 188.820 AND CITY ORDINANCE 20579.**

Commissioner Leiman suggested members affirm the City Council's statement before they pass a motion that was redundant. He emphasized his comments were related only to his desire not to hamstring EPD.

Vice Chair Shivers withdrew his second for the motion as he felt the amended/substitute motion was weakened.

Chair Hawkins seconded the motion.

The motion passed 6:1:1 with Chair Jensina Hawkins, Vice Chair Sean Shivers, and Commissioners Jack Radey, Emeilia Foulkes, Jennifer Yeh, John Bradley, voting yes, Randy Groves voting no, and Alan Leiman abstaining.

Vice Chair Shivers recalled that a previous Commission discussion had determined that Chair Hawkins had the authority to deliver the message to the City Council. He added that in similar instances a memorandum was sent.

--*Chair Hawkins* affirmed that Holly Mathews would assist in preparing the memorandum for her signature.

Chair Hawkins asked Chief Skinner what EPD's role would be if the President sent the National Guard or active-duty military to Eugene.

--*Chief Skinner* cited the lack of precedent except in the case of the National Guard assisting with wildland fire response. He recalled that at that time the National Guard acted under the authority of the local jurisdiction, related to resource management.

Chair Hawkins stated that this had not been the case in Los Angeles (LA).

--*Chief Skinner* replied that the situation in LA was occurring under a different construct, that he understood the nexus was the protection of federal property and federal employees, and the nexus in Eugene could be the Federal Courthouse. He added he did not know the discussions that had occurred with LAPD. He said their presence would not likely derive from an EPD request and it would be a challenge that military forces were not bound by reviews by the Police Commission or the Independent Police Auditors Office, for example.

Chair Hawkins asked Chief Skinner about EPD preparations for the June 14 'No Kings' protest and asked what lessons had been learned from the George Floyd protests that could be applied.

--*Chief Skinner* replied that EPD officers were better trained than when those protests erupted in May 2020, in the areas of de-escalation and crowd management, and there was improved technology and social media tracking. He added that communications with protest organizers had improved.

REVIEW DRAFT FY26 AND FY27 WORK PLAN (attachment) [1:43:40]

MOTION: VICE CHAIR SHIVERS MOVED, SECONDED BY COMMISSIONER GROVES THAT LICENSE PLATE READER POLICY 1204 BE ADDED TO THE COMMISSION'S FY26-27 WORK PLAN PARKING LOT.

Vice Chair Shivers stated it was the Chair's prerogative whether to move it from the parking lot to emergent issues.

The motion passed 8:0:0 with Chair Jensina Hawkins, Vice Chair Sean Shivers, and Commissioners Jack Radey, Randy Groves, Alan Leiman, Emeilia Foulkes, Jennifer Yeh, and John Bradley, voting yes, with no no votes and no abstentions.

Commissioner Leiman requested that the policy be placed in the next Commission meeting packet.

MOTION: VICE CHAIR SHIVERS MOVED, SECONDED BY COMMISSIONER RADEY THAT THE FY26-27 WORK PLAN BE ENTERED INTO THE RECORD AND FORWARDED TO THE CITY COUNCIL.

The motion passed 8:0:0 with Chair Jensina Hawkins, Vice Chair Sean Shivers, and Commissioners Jack Radey, Randy Groves, Alan Leiman, Emeilia Foulkes, Jennifer Yeh, and John Bradley, voting yes, with no no votes, and no abstentions.

SEARCHES AND INVENTORIES OF DETAINED PERSONS (POLICY 702) (attachment)
[1:46:30]

Chair Hawkins stated that this policy review was number 19 under Parking Lot items on their FY24 and FY25 Work Plan.

MOTION: VICE CHAIR SHIVERS MOVED, SECONDED BY VICE CHAIR ELECT FOULKES, TO APPROVE POLICY 702.

Vice Chair Elect Foulkes suggested gender neutral edits.

Chair Hawkins asked if a person to be searched can cite a preference for the sex of the officer doing the search.

--*Chief Skinner* replied the purpose of the policy included preserving the rights of the individual and limiting liability of the police department and said that gender-related search language was rooted in liability-related actions. He said a request could be made and it might be denied if they felt it was inappropriate or there was liability risk, among other circumstances.

Vice Chair Shivers suggested that language could be added so that an officer's superior would consider the request.

--*Chief Skinner* said the department strived to make similar accommodation but may not always be able to accommodate it. He added that EPD was undertaking some transgender-related work and staff would draft language and bring it to the Commission for review.

Vice Chair Elect Foulkes referred to section 702.4 (b), the second sentence ...” as University District Hospital...”, and noted that facility no longer existed.

Commissioner Radey asked about ‘body cavity’ including the stomach and asked about the search procedure, for example the use of X-rays.

--*Chief Skinner* replied he did not know but likely included X-rays.

Commissioner Radey requested clarification of text Section 702.3 c.

Commissioner Leiman suggested the term “exigency of a search incident to arrest” was a legal term relating to persons taken into custody whereby a lot of time passes and the ability to do a search in a warrantless fashion evaporates or dissipates.

Chair Hawkins asked if Vice Chair Shivers would accept Commissioner Foulkes' suggested edits as a friendly amendment.

Vice Chair Shivers replied yes, but he preferred to table the motion until the language was brought back before the Commission.

MOTION: COMMISSIONER LEIMAN MOVED, SECONDED BY VICE CHAIR SHIVERS TO TABLE THE MOTION

The motion to table passed 8:0:0 with Chair Jensina Hawkins, Vice Chair Sean Shivers, and Commissioners Jack Radey, Randy Groves, Alan Leiman, Emeilia Foulkes, Jennifer Yeh, and John Bradley, voting yes, with no no votes, and no abstentions.

STORAGE OF PRISONER PROPERTY (POLICY 703) (attachment) [1:59:10]

MOTION: COMMISSIONER SHIVERS MOVED, SECONDED BY COMMISSIONER FOULKES TO APPROVE POLICY 703.

Commissioner Radey referred to Subsection c. and stated that the phrase "drug of choice", reflected a misunderstanding about an addict's situation, and the text was a poor choice of words. He also affirmed that subsection g. was a new section.

Commissioner Radey asked about section h. and asked if *propellants* referred to spray paint, although the section also included e-cigarettes.

--*Chief Skinner* replied he considered propellants to be pressurized and flammable. He advised these prohibitions were set by the Lane County jail and the Commission changing the text about what could be brought into the jail could be problematic. He said staff would check with the Lane County jail to determine if they had better wording.

Chair Hawkins asked about perishable food items (f.) and asked what was done with the food that may be all that the person owed.

--*Chief Skinner* replied this section was also established by Lane County jail about what can and cannot be brought onto jail premises.

--*AIC Lt. Griffith* stated that his experience was that people would ask their friends to take their perishables.

Chair Hawkins referred to Page 36, and the text "Arresting officers who develop probable cause to believe evidence of a crime is located within a closed container that is not open, and not subject to opening because it is not uniquely designed or objectively likely to contain any of the items listed in § 903.4(a) thru (k) will have to seize the closed container and seek a search warrant before opening the container", and asked Chief Skinner to provide an example of this situation.

--*Chief Skinner* provided an example of an arrest in which a box was seized but its contents not labeled, whereby a warrant must be obtained to open it. He said the department preferred to obtain warrants on closed containers.

Chair Hawkins asked about procedures for opening backpacks.

--*Chief Skinner* said circumstances of a crime may result in different responses for opening closed containers such as backpacks where there may be a reasonable suspicion it was related to a crime. He noted the additional inventory lockers funded by the Community Safety Payroll Tax to minimize what the jail had to inventory.

Chair Hawkins referred to a section a.3, "Firearms will be stored at the Evidence Control Unit" (ECU) and asked if there was a differentiation between firearms used in a crime and firearms not used in a crime. She asked about a procedure for picking up firearms from the ECU.

--*Chief Skinner* replied, yes, there was a differentiation.

--*AIC Lt Griffith* stated the receipt for their property contained specific procedures for picking up the property.

--*Chief Skinner* reiterated he would check with the Lane County jail about language relating to propellants and determine if there was updated language.

MOTION: VICE CHAIR SHIVERS MOVED, SECONDED BY CHAIR HAWKINS, TO TABLE POLICY 703.

The motion to table passed 8:0:0 with Chair Jensina Hawkins, Vice Chair Sean Shivers, and Commissioners Jack Radey, Randy Groves, Alan Leiman, Emeilia Foulkes, Jennifer Yeh, and John Bradley, voting yes, with no no votes, and no abstentions.

Chair Hawkins stated the pace of the meeting was a bit quicker than anticipated and she wanted to accommodate a person who planned to provide public comments who prepared to connect a little later in the meeting.

MOTION: CHAIR HAWKINS MOVED, SECONDED BY COMMISSIONER RADEY TO ADJUST THE AGENDA TO MOVE COMMISSIONER CLOSING COMMENTS AHEAD OF PUBLIC COMMENT

The motion passed 7:1:0 with Chair Jensina Hawkins, and Commissioners Jack Radey, Randy Groves, Alan Leiman, Emeilia Foulkes, Jennifer Yeh, and John Bradley, voting yes, Vice Chair Sean Shivers voting no, and no abstentions.

COMMISSIONERS CLOSING COMMENTS [2:13:27]

Commissioner Radey said he was petrified for the state of the country and that he was enormously encouraged by the discussion at tonight's meeting.

Vice Chair Shivers stated he would see everybody at next month's meeting, and was sad his time on the Commission would end.

Vice Chair Elect Foulkes thanked Vice Chair Shivers for his service. She thanked HRC Commissioner Bradley for being the liaison to the Police Commission and thanked the City Council liaisons and Chief Skinner.

Commissioner Leiman thanked everyone in attendance and said he agreed with Commissioner Radey that they are living in a perilous, uncharted territory time, and was still hopeful for the country, the constitution, and the rule of law. He said he was grateful to live in a community where there was confidence in the leadership and the rank and file of the Eugene Police Department.

Commissioner Bradley stated that the concerns raised at the last HRC meeting echoed the discussion that occurred at tonight's meeting. He said HRC members fear was not only for individuals but for what the most recent actions meant for the country. He said the HRC's concerns would be in solidarity with those raised by Commissioner Radey.

Commissioner Yeh stated she would miss Sean Shivers as he had been an important part of the community for many years, not just the Police Commission, and she hoped he would stay in touch.

Commissioner Groves stated he appreciated Commissioner Radey's position related to the discussion about police activities and ICE, and explained his stance was related to situations that may quickly get out of control causing harm to any number of individuals. He stated it was important to maintain a cross-section of individuals with different life experiences on the City's Boards and Commissions.

Chair Hawkins expressed her pride in those she works with on the Police Commission. She acknowledged the discussions at the meeting were passionate and spirited, and with some disagreements. She said she appreciated the Chief's commitment to understanding and empathizing, and prioritizing community values while keeping officers safe. She stated she was glad that the Commission reached a resolution with its message to the City Council and that it was able to use its platform in a way that stood up for the rights of the people being taken away. She thanked members for re-electing her as Chair.

PUBLIC COMMENT [2:22:21]

William Parham explained that their previous membership on the Commission provided purpose with passion, but a sense of belonging was rare. They questioned whether equity and inclusion were present. They stated that the Commission was a 'rubber stamp' for the Eugene Police Department and that CAHOOTS was gutted on the Commission's watch. They said they resigned from the Commission because it was the best decision for them, and they were at peace with it.

ADJOURNMENT

Chair Hawkins adjourned the meeting at 7:55 p.m.

EUGENE POLICE COMMISSION

AGENDA ITEM SUMMARY



Automated License Plate Readers (Policy 1204)

Meeting Date: July 10, 2025

Department: Eugene Police Department

www.eugene-or.gov/policecommission

Staff Contact: Holly Mathews

Contact Telephone Number: 541-682-5852

hmathews@eugene-or.gov

ISSUE STATEMENT

The Police Commission would like to review policy 1204 Automated License Plate Readers.

BACKGROUND

The Police Commission identified policy 1204 Automated License Plate Readers as number 20 under parking lot items on their FY 2026 and FY 2027 Work Plan.

Automated License Plate Readers Policy 1204 is a new policy which was created on June 4, 2025.

ATTACHMENTS

- A. Automated License Plate Readers Policy 1204

**POLICY
1204**

**EFFECTIVE
DATE
06-04-25**

**Eugene
Police Department**



Automated License Plate Readers

1204.1 PURPOSE AND SCOPE

Automated License Plate Reader (ALPR) technology, also known as License Plate Recognition, provides automated detection of license plates. ALPRs are used by the Eugene Police Department to convert data associated with vehicle license plates for official law enforcement purposes, including, but not limited to, identifying stolen or wanted vehicles, stolen license plates and missing persons. ALPRs may also be used to gather information related to active warrants, electronic surveillance, suspect interdiction and recovery of stolen property.

1204.2 ADMINISTRATION OF ALPR DATA

All installation and maintenance of ALPR equipment, as well as ALPR data retention and access, shall be managed by the Investigations Captain. The Investigations Captain will assign personnel under their command to administer the day-to-day operation of the ALPR equipment and data.

1204.3 ALPR OPERATION

Use of an ALPR is restricted to the purposes outlined below. Department personnel shall not use, or allow others to use, the equipment or database records for any unauthorized purpose.

- a. All members of this department using the ALPR software shall first complete department-approved ALPR training.
- b. An ALPR shall only be used for official and legitimate law enforcement business.
- c. An ALPR may be used in conjunction with any routine patrol operation or official department investigation. Reasonable suspicion or probable cause is not required before using an ALPR.
- d. An ALPR may be used to canvass license plates around any crime scene, shootings and other major incidents. Partial license plates reported may be entered into the ALPR system to identify suspect vehicles.

- e. When reasonable, the officer should verify an ALPR response through the Law Enforcement Data System (LEDS) before taking enforcement action that is based solely upon an ALPR alert.
- f. No ALPR operator may access LEDS data unless otherwise authorized to do so.

1204.4 DATA COLLECTION AND RETENTION

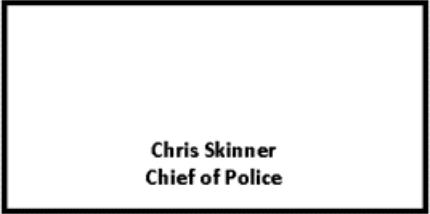
- a. All data and images gathered by ALPR are for the official use of the Eugene Police Department (EPD) and approved law enforcement and because such data may contain confidential LEDS information, it is not open to public review. ALPR information gathered and retained by this department may be used and shared with prosecutors or others only as permitted by law.
- b. The data is cloud-based and stored for 30 days through an ALPR vendor. Officers can download relevant data for evidentiary purposes. Once downloaded, the data is stored in EPD's digital evidence management system and is retained according to department policies, that align with state and legal retention requirements based on the type of crime, adjudication, and related factors.
- c. The Investigations Captain is responsible for ensuring proper collection and retention of ALPR data.
- d. All ALPR data downloaded to the server should be stored for the minimum period established by department records retention guidelines, and thereafter may be purged unless it has become, or it is reasonable to believe it will become evidence, in a criminal or civil action, or is subject to a lawful action to produce records. In such circumstances the applicable data should be downloaded and secured in evidence and held under the applicable retention periods.

1205.5 ACCOUNTABILITY AND SAFEGUARDS

All saved data will be closely safeguarded and protected by both procedural and technological means. The Eugene Police Department will observe the following safeguards regarding access to and use of stored data:

- a. All non-law enforcement requests for access to stored ALPR data shall be referred to the Public Records Programs Supervisor and processed in accordance with applicable law.
- b. All ALPR data downloaded to the mobile workstation and server shall be accessible only through a login/password-protected system capable of documenting all access of information by name, date, and time.
- c. Persons approved to access ALPR data under these guidelines are permitted to access the data for legitimate law enforcement purposes only, such as when the data relates to a specific criminal investigation or department-related civil or administrative action.

- d. Such ALPR data may be released to other authorized and verified law enforcement personnel and agencies at any time for legitimate law enforcement purposes.
- e. ALPR system audits should be conducted on a regular basis.



Chris Skinner
Chief of Police

EUGENE POLICE COMMISSION

AGENDA ITEM SUMMARY



Immigration Law (Policy 305)

Meeting Date: July 10, 2025

Department: Eugene Police Department

www.eugene-or.gov/policecommission

Staff Contact: Holly Mathews

Contact Telephone Number: 541-682-5852

hmathews@eugene-or.gov

ISSUE STATEMENT

The Police Commission would like to review policy 305 Immigration Law.

BACKGROUND

The Police Commission identified policy 305 Immigration Law as their number one priority on their FY 2026 and FY 2027 Work Plan.

Immigration Law Policy 305 was last updated on August 23, 2023.

ATTACHMENTS

- A. Immigration Law Policy 305

**POLICY
305**

**EFFECTIVE
DATE
08-23-23**

**Eugene
Police Department**



Immigration Law

305.1 PURPOSE AND SCOPE

The purpose of this policy is to provide guidelines to members of the Eugene Police Department relating to immigration and interacting with federal immigration officials. Nothing in this policy is intended to restrict officers from exchanging information with any other federal, state, or local government entity as Oregon law allows (*ORS 181A.820.*)

It is the policy of the Eugene Police Department that all members make personal and professional commitments to equal enforcement of the law and equal service to the public. Confidence in this commitment will increase the effectiveness of this department in protecting and serving the entire community and recognizing the dignity of all persons, regardless of their national origin or immigration status.

305.2 VICTIMS AND WITNESSES

- a. To encourage crime reporting and cooperation in the investigation of criminal activity, all individuals, regardless of their immigration status, must feel secure that contacting or being addressed by members of law enforcement will not automatically lead to immigration inquiry and/or deportation. While it may be necessary to determine the identity of a victim or witness, members shall treat all individuals equally and not in any way that would violate the United States or Oregon constitutions, or Oregon law.
- b. An officer may ask for a victim's immigration status when investigating a crime if it is relevant to an element of the crime. If the individual's immigration status is relevant to the investigation (e.g., human trafficking, hate crime, etc.), the officer shall explain to the individual why they are documenting the individual's immigration status and its relevance to the investigation. An officer may also inquire about the immigration status of a victim or witness where required by state or federal law to verify eligibility for a law enforcement cooperation visa or deferred action request.

305.3 IMMIGRATION ENFORCEMENT AND INVESTIGATION ACTIVITIES

This department does not participate in any immigration investigation and enforcement activities (*ORS 181A.820.*) The Department of Homeland Security (DHS) has primary jurisdiction for enforcement of the provisions of *Title 8, United States Code (U.S.C.)* dealing with illegal entry.

- a. A request from DHS does not provide legal basis to stop or detain an individual, or to prolong the detention of an individual. Officers must have an independent legal basis to stop or detain any individual. It is the policy of this department that we do not ask about immigration status unless it is directly related to the crime being investigated.
- c. Persons wishing to report immigration violations should be referred to the local office of the U.S. Immigration and Customs Enforcement (ICE). Eugene Police Department staff should not call ICE on behalf of another person.

305.4 IMMIGRATION VIOLATIONS

- a. Except as required by State or Federal law, the Eugene Police Department will not disclose for the purpose of enforcement of federal immigration laws the following information about a person or their known relatives or associates, whether current or otherwise (*ORS 180.805*):
 - The person's address.
 - The person's workplace or hours of work.
 - The person's school or school hours.
 - The person's contact information, including telephone number, email address or social media account information.
 - The identity of known associates or relatives of the person; or
 - The date, time or location of a person's hearings, proceedings or appointments with the City of Eugene that are not matters of public record.
- b. An officer should not detain any individual, for any length of time, for a civil violation of federal immigration laws or a related civil warrant. Except as otherwise provided by this policy, an officer shall not make inquiries regarding the immigration or citizenship status of an individual. The fact that an individual is suspected of an immigration violation shall not be the sole basis for contact, detention, or arrest.
- c. If an individual volunteers their immigration status, or if an officer inadvertently ascertains an individual's immigration status through another means (e.g., another party volunteers the information), the officer shall not document immigration status solely or primarily for the purpose of federal immigration law enforcement.

An officer may inquire about or document an individual's immigration status when the inquiry relates to information required to advance an investigation into state or local criminal law. For example, an inquiry may be made when immigration status is relevant to another criminal offense or investigation.

- d. The Eugene Police Department does not independently conduct sweeps or other concentrated efforts to detain suspected undocumented immigrants. An officer may arrest any person who is the subject of an arrest warrant issued by a federal magistrate for a criminal violation of federal immigration laws (*ORS 181A.820*.)
- e. An officer should notify a supervisor as soon as practicable whenever an individual is being detained or arrested for a criminal immigration violation.

305.5 ARREST NOTIFICATION TO IMMIGRATION AND CUSTOMS ENFORCEMENT

An officer should not notify federal immigration officials when booking arrestees at a jail facility. Any required notification will be handled according to jail operation procedures. No individual who is otherwise ready to be released should continue to be detained solely for the purpose of notification.

305.6 FEDERAL IMMIGRATION ENFORCEMENT REQUESTS AND DOCUMENTATION

Any requests (including records request) from federal immigration officials for assistance relating to immigration enforcement (other than a judicial subpoena) shall be directed to a Records Supervisor or Watch Commander. The Watch Commander will decline the request, and the communication or request shall be documented in the department's organizational accountability software (Blue Team.)

Records requests will be processed by a Record's Supervisor using current Oregon Public Information Request mandates. The request shall be denied unless statutory or judicial exception exists and documented accordingly through the department's organizational accountability software (Blue Team.)

The documentation shall be routed through the Chain of Command to the Chief of Police or the authorized designee. The Chief of Police or the authorized designee should ensure the documentation is forwarded to the Oregon Criminal Justice Commission (OCJC) as prescribed by the OCJC (*ORS 181A.826.*)

305.7 "U-VISA" AND "T-VISA" NON-IMMIGRANT STATUS

Under certain circumstances, federal law allows temporary immigration benefits, known as a "U-visa", to victims and witnesses of certain qualifying crimes (*8 USC § 1101(a)(15)(U).*)

Similar immigration protection, known as a "T-visa", is available for certain qualifying victims of human trafficking (*8 USC § 1101(a)(15)(T).*)

Refer to *EPD Policy 704 Immunity from Arrest*, for clarifying details related to "U-Visa" and "T-Visa" requests.

305.8 TRAINING

The Training Sergeant shall ensure officers receive training on this policy as it complies with State statute.

Chris Skinner
Chief of Police



Police Commission

300 Country Club Road
Eugene, Oregon 97401
(541) 682-5852
www.eugene-or.gov

MEMORANDUM

DATE: June 26, 2025
TO: Mayor and City Council
FROM: Holly Mathews, AIC Police Commission Staff Liaison
SUBJECT: Request to Reaffirm Proclamation for Immigration

The Eugene Police Commission is requesting City Council issue a proclamation reaffirming its commitment to the following statements considering the current national and local unrest regarding ICE activity:

1. [Resolution 5174](#)
 1. that we, as a City, are committed to being a welcoming, inclusive and safe community for everyone
2. [Resolution 5073](#)
 1. that we have a supportive Statement of Principles for Immigrant Integration
3. [Ordinance Number 20579](#)
 1. This ordinance provides certain protections for all Eugene residents, including immigrants. This action puts provisions into City Code preventing the use of City resources (money, equipment or personnel, including from Eugene Police) to detect or apprehend individuals whose only violation of the law is that they are present in the United States in violation of federal immigration laws. This Eugene City Ordinance is not dependent on state law, but state law also generally prohibits inquiry or collection of an someone's immigration or citizenship status, or country of birth, with few specific exceptions (Oregon Revised Statute 181A.823.) https://www.oregonlegislature.gov/bills_laws/ors/ors181a.html

Attached is a letter from Police Commission Chair Jensina Hawkins, sent on behalf of the police commission, further outlining the commission's request for City Council to reaffirm to the Eugene community Resolution 5174, Resolution 5073, and Ordinance Number 20579.



Police Commission

300 Country Club Road
Eugene, Oregon 97401
(541) 682-5852
www.eugene-or.gov

June 26, 2025

Dear City Council,

The mission of Eugene Police Commission is to recommend to the City Council, the City Manager, the police department, and the people, the resources, preferred policing alternatives, policies, procedures, and civilians' responsibility needed to achieve a safe community. Our top goals are to ensure that the policies and procedures of the Eugene Police Department protect the civil rights and liberties of everyone in Eugene and promote policing that respects and reflects Eugene's rich culture and diversity.

In light of the current national and local unrest regarding ICE activity, on June 12, 2025, Eugene Police Commission held a robust discussion with Eugene Police Chief Skinner regarding concerns that Eugene Police may assist with federal immigration enforcement activity. The commission voted to send the following recommendation to the City Council:

Eugene Police Commission recommends that the City Council issue a proclamation reaffirming its commitment to the following statements:

1. [Resolution 5174](#)
 1. that we, as a City, are committed to being a welcoming, inclusive and safe community for everyone
2. [Resolution 5073](#)
 1. that we have a supportive Statement of Principles for Immigrant Integration
3. [Ordinance Number 20579](#)
 1. This ordinance provides certain protections for all Eugene residents, including immigrants. This action puts provisions into City Code preventing the use of City resources (money, equipment or personnel, including from Eugene Police) to detect or apprehend individuals whose only violation of the law is that they are present in the United States in violation of federal immigration laws. This Eugene City Ordinance is not dependent on state law, but state law also generally prohibits inquiry or collection of an someone's immigration or citizenship status, or country of birth, with few specific exceptions (Oregon Revised Statute 181A.823.) https://www.oregonlegislature.gov/bills_laws/ors/ors181a.html

The motion passed 6:1:1 with Chair Jensina Hawkins, Vice Chair Sean Shivers, and Commissioners Jack Radey, Emeilia Foulkes, Jennifer Yeh, John Bradley, voting yes, Randy Groves voting no, and Alan Leiman abstaining.

In service,
Jensina Hawkins (she/her/hers)
Chair, Eugene Police Commission